



CITY OF YORK COUNCIL SUMMONS

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a Remote meeting of the **City of York Council** to consider the business contained in this agenda on the following date and time

Thursday, 16 December 2021 at 6.30 pm

Note: In view of the changing circumstances around the Covid-19 pandemic, this meeting will now be held remotely. Any decisions made will form recommendations to the Chief Operating Officer. The meeting will be webcast live for viewing on the Council's Youtube channel.

1. **Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. **Minutes** (Pages 3 - 24)

To approve and sign the minutes of the Council meeting held on 21 October 2021.

3. **Civic Announcements**

To consider any announcements made by the Lord Mayor in respect of Civic business.

4. **Public Participation**

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Tuesday, 14 December 2021**.

To register to speak please visit

www.york.gov.uk/AttendCouncilMeetings to fill in an online registration form. If you have any questions about the registration form or the meeting please contact Democratic Services. Contact details can be found at the foot of this agenda.

Webcasting of Public Meetings

Please note that, subject to available resources, this public meeting will be webcast including any registered public speakers who have given their permission. The remote public meeting can be viewed live and on demand at

www.york.gov.uk/webcasts.

During coronavirus, we've made some changes to how we're running council meetings. See our coronavirus updates at www.york.gov.uk/COVIDDemocracy for more information on meetings and decisions.

5. Petitions

To consider any petitions received from Members in accordance with Standing Order No.15. No notice of petitions has been received.

6. Report of Executive Leader, Questions, and Executive Recommendations (Pages 25 - 34)

To receive and consider a written report from the Leader and ask questions on the work of the Executive, and to consider the Executive recommendations for approval as set out below:

Meeting	Date	Recommendations
Executive	18 November 2021	Minute 63: Capital Programme – Monitor 2 2021/22 https://democracy.york.gov.uk/ieListDocuments.aspx?Cd=733&MId=12797&Ver=4

7. Report of Deputy Leader and Questions (Pages 35 - 44)

To receive and consider a written report from the Deputy Leader and, to question the Deputy Leader thereon.

8. Motions on Notice

To consider the following Motions on Notice under Standing Order 22:

Motions submitted for consideration directly by Council, in accordance with Standing Order 22.1

(i) From Cllr Runciman

End Violence Against Women and Girls

“This Council notes:

- Its commitment to making York a safe place for everyone.
- Work carried out by IDAS (Independent Domestic Abuse Services) and regional organisations and charities supporting women who have experienced abuse or harassment.

- That across the UK harassment and violence towards women and girls is endemic.
- When combining the data from the region's four police forces, it shows an average of 10 women are sexually assaulted every day in Yorkshire.
- Over the last 24 months in York there have been 878 sexual offences and 2,278 stalking and harassment offences reported. 3,117 domestic abuse crimes were reported in York between January 2019 and June 2021 (according to North Yorkshire Police data). Due to underreporting the real extent of the committed offences is likely to be much higher.
- Domestic abuse support referrals in York and North Yorkshire have risen significantly – with the number of requests for help increasing by 80 per cent. Number of victims seeking help from community-based support services rising by about 4,000 people since 2019.
- Studies have shown that the intersectional nature of discrimination means that women with additional protected characteristics, such as those who are from Black, Asian or Ethnic Minority communities, disabled or LGBT+, are even more likely to experience discrimination, harassment, and abuse.

Council welcomes:

- The introduction of the Domestic Abuse Act 2021 and the new statutory responsibilities for local authorities under the Act, however recognises that it does not provide equal protection for migrant women and fails to allocate comprehensive funding to local authorities and organisations.
- The establishment of a multi-agency Domestic Abuse Local Partnership Board to provide strategic leadership and co-ordination of the domestic abuse work across York.

Council believes:

- Victim-blaming narratives and misogyny must be challenged at all levels of society wherever encountered.
- That we must do all we can as a Council and representatives in our communities to champion the rights of women and girls and to tackle violence against them.

Raising awareness plays a huge part in changing the cultural and social norms which are recognised as being highly influential in shaping individual behaviour, including the use of violence.

Consequently, Council resolves to:

- 1) Endorse the Council's application to become a White Ribbon Accredited local authority.
- 2) Encourage all Councillors to take the White Ribbon pledge, never to take part in, condone or stay silent about violence against women.
- 3) Arrange awareness training around violence against women and girls and misogyny.
- 4) Support the summit regarding violence against women and girls with key city and regional representatives set to be held early next year and support the implementation of the forthcoming North Yorkshire Police strategy to help make York a safer place for women and girls.
- 5) Encourage schools, academies and colleges to develop and implement policies on tackling physical, mental or emotional harassment of female pupils or staff, separate to their bullying policy.
- 6) Support and work to expand such campaigns as the 'Ask for Angela', 'Ask for Clive' and the Our Streets Now.
- 7) Write to the new Police, Crime and Fire Commissioner to ask them to report on performance on tackling violence against women and the progress of implementing a region-wide strategy to support this work."

(ii) From Cllr Looker

Caring and Dignity for York's Elderly Residents

"Council notes the passage through Parliament of the Government's £86,000 lifetime care cap policy, incorporating a new and punitive condition that will hit those York residents in receipt of council support with their care costs hard.

Council notes the Government's requirement that those individuals will be expected to personally fund £86,000 of care costs – the same amount as those with millions in the bank – contrary to the recommendations of the national Dilnot

Commission on Social Care.

It further notes that the care cap excludes the cost of food and accommodation in care homes, which could cost residents up to an additional £10,400 a year.

Council also notes:

- The debacle of the council's transfer of Haxby Hall Care Home to Yorkcare, resulting in low paid York workers caring for our elderly residents being targeted with fire and rehire within six months of the transfer;
- The huge expense to both the council and to affected York residents required to fund care home places in York.

Council believes the financing of the care system is broken, and will remain so in 2023 when the care cap comes into effect, leaving too many, mostly elderly, York residents without the dignity they deserve in the latter stages of their lives.

It further believes that the Government's decision to target the least well off, combined with the living costs of being in a care home in York, will result in a significant number of York residents being forced to sell their homes to fund their personal care.

Council resolves to:

- state its written opposition to Government on the exclusion of financial support for York's least well off residents in calculating when the care cap threshold is reached;
- write to both York MPs, highlighting the number of York residents currently in receipt of support with care costs in their respective constituencies, as an indication of how many are likely to be hard hit by the new policy from 2023;
- request that Executive:
 - commissions a study to investigate more cost-effective market structures for care places in York;
 - carries out a full review of its Haxby Hall transfer decision, both to learn lessons and to determine what support it can provide Yorkcare to enable it to honour its legal obligations around staff transfers;

in order to provide a secure, safe and stable local care market, that York residents can better afford.”

(iii) From Cllr Warters

Houses in Multiple Occupation

“Council notes that following the introduction of the new use class of C4 ‘Houses in Multiple Occupation’ in April 2010 and a requirement for planning permission to be sought for a change from a C3 (single household dwelling house) and the subsequent change by the incoming Conservative/Lib Dem coalition government to make this change of use ‘permitted development’ City of York Council introduced an Article 4 Direction to exert a tighter control on such HMO formation and require planning permission to be sought for C3 to C4 conversion.

The Article 4 Direction was introduced in York in April 2012 and the main tool for controlling the distribution of HMOs were the threshold limits of 20% C4 HMOs at a ‘Neighbourhood Level’ and 10% at a ‘Street Level’.

Council believes that in the light of the large number of off campus purpose built student accommodation flats approved and built in recent years, the large number recently approved awaiting construction and ongoing applications for such developments that the time has come to revisit the ‘Controlling the Concentration of Houses in Multiple Occupation’ Supplementary Planning Document 2012 (revised 2014) with a view to reducing the acceptable threshold levels of HMOs in residential streets.

Council understands from ongoing planning applications that the pressure on family homes in residential areas near the two Universities for conversion to C4 HMOs is not abating as could be reasonably thought after all the purpose built Student accommodation approvals and completions.

Council resolves therefore in the interests of protecting residential family homes for family use to request Executive to consider initiating without delay a review of the HMO Supplementary Planning Document with a view to halving the acceptable percentage thresholds to 10% at ‘Neighbourhood level’ and 5% at ‘Street Level’.”

(iv) From Cllr Widdowson

Clean Up York's Rivers

“This Council notes that:

- Close and effective work is ongoing with the Environment Agency and Yorkshire Water on a wide range of river management issues.
- Environment Agency data gathered to evidence the performance of England's rivers under the Water Framework Directive has indicated that only 14% of rivers were of good ecological status in 2019.
- According to The Rivers Trust, in 2020 water companies dumped raw sewage 2,392 times into the rivers in York, for a total of 14,838 hours.
- Government funding to the Environment Agency to monitor river quality, and regulate farms and water companies has dropped by almost two thirds in the last decade.
- In 2020 just 3.6% of pollution complaints made to the Agency resulted in penalties.
- In 2016 Yorkshire Water Services was fined £1.1m for discharging sewage into the River Ouse.
- The Government has failed to include any meaningful targets or a clear action plan to end the regular dumping of sewage into rivers as part of the recently approved Environment Bill, ignoring millions of people who demanded action as part of one of the boldest and more inspiring environmental campaigns in recent years.
- The MP for York Outer and other Conservative MPs failed to support amendments which would have ensured urgent action to clean up the country's rivers.
- The Liberal Democrats have proposed a “Sewage Tax”, which would tax the profits of water companies. The proposal would be a 16% tax on pre-tax profits, providing a £340 million fund to fix the sewage system.

Council believes that:

- Government must urgently restore Environment Agency budgets to deliver the necessary oversight.
- Inspection regularity of water companies and farms should

be increased and offenders rigorously prosecuted through the Environmental Audit Committee and Ofwat.

- Comprehensive funding must be provided to local and highways authorities to introduce systems to prevent road pollutants from entering our water courses.

Council resolves to request the Chief Operating Officer to:

- Write to the Secretary of State for Environment, Food and Rural Affairs calling for the Government to commit to granting the necessary funding, regulatory powers and policy changes to restore the health of Britain's rivers.
- Write to The Chief Executive of Yorkshire Water calling for urgent action to address the impact of waste-water discharges on our local rivers and to consider the implications of the work of the Storm Overflows Taskforce, the recently published Storm Overflow Evidence Project report and their implications in York, particularly relating to the use of real time data releases on overflow spills.
- Write to the Regional Director of the Environment Agency to request an update on the current testing regime in the Ouse and Foss to understand if improvements could be made. As well as to request that consideration is made to house the data on the CYC York Open Data platform and explore if the tests undertaken and information on their findings can be publicised on the Council website and social media channels.
- Write to the charities River Action and The Rivers Trust expressing this Council's support for their campaign to restore the health of Britain's rivers."

9. Questions to the Leader or Executive Members

To question the Leader and/or Executive Members in respect of any matter within their portfolio responsibility, in accordance with Standing Order 20.

10. Report of Executive Member (Pages 45 - 58)

To receive a written report from the Executive Member for Housing and Safer Neighbourhoods, and to question the Executive Member thereon, in accordance with Standing Order 19.

11. Scrutiny - Report of the Chair of the Customer & Corporate Services Scrutiny Management Committee (Pages 59 - 76)

To receive a report from Councillor Crawshaw, Chair of the Customer & Corporate Services Scrutiny Management Committee, on the work of the Committee.

12. Recommendations of the Licensing and Regulatory Committee (Pages 77 - 78)

To consider the recommendations for approval set out below:

Meeting	Date	Recommendations
Licensing and Regulatory Committee	9 November 2021	Minute 79: Statement of Licensing Policy https://democracy.york.gov.uk/ieListDocuments.aspx?Cd=606&MIId=12836&Ver=4

13. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer

Fiona Young

Contact details:

- Telephone – (01904) 552030
- Email fiona.young@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

**Coronavirus protocols for attending Full Council at York
Racecourse (Ground Floor, Knavesmire Stand)**

If you are attending Full Council, you must observe the following protocol, which adheres to any risk assessment conducted by the external venue.

Good ventilation is a key control point, therefore, any windows and doors which have been opened must remain open within the meeting room to maintain good ventilation.

Furniture must not be moved from the designated layout.

If you're displaying possible coronavirus symptoms (or anyone in your household is displaying symptoms), you should follow government guidance. You are advised not to attend the meeting.

Testing

The Council encourages regular testing of all Officers and Members and also any members of the public in attendance at the meeting. Any members of the public attending Full Council are advised to take a test within 24 hours of attending a meeting, the result of the test should be negative, in order to attend. Test kits can be obtained by clicking on either link: [Find where to get rapid lateral flow tests - NHS \(test-and-trace.nhs.uk\)](https://www.nhs.uk/conditions/coronavirus/coronavirus-test-and-trace), or, [Order coronavirus \(COVID-19\) rapid lateral flow tests - GOV.UK \(www.gov.uk\)](https://www.gov.uk/guidance/order-coronavirus-covid-19-rapid-lateral-flow-tests). Alternatively, if you call 119 between the hours of 7am and 11pm, you can order a testing kit over the telephone.

Guidelines for attending Full Council

- Please do not arrive more than 30 minutes before the meeting is due to start.
- You may wish to wear a face covering to help protect those also attending.
- Regular handwashing is recommended.
- Use the hand sanitiser which will be situated on entry and exit to the Knavesmire Stand and in different areas within the room.
- Bring your own drink if required.

- Only use the designated toilets which are located on the Ground Floor of the Knavesmire Stand.

Developing symptoms whilst in external venues

If you develop coronavirus symptoms during Full Council, you should:

- make your way home immediately.
- avoid the use of public transport where possible.
- Follow government guidance in relation to self-isolation.

You should also:

- Advise the Meeting organiser so they can arrange to assess and carry out additional cleaning.
- Do not remain in the building any longer than necessary.
- Do not visit any other areas of the building before you leave.

If you receive a positive test result, or if you develop any symptoms before Full Council is due to take place, **you should not attend the meeting.**

City of York Council

Resolutions and proceedings of the Meeting of the City of York Council held at York Racecourse on Thursday, 21 October 2021, starting at 6.30 pm

Present: The Lord Mayor (Cllr Chris Cullwick) in the Chair, and the following Councillors:

Acomb Ward	Bishopthorpe Ward
Barnes Lomas	Galvin
Clifton Ward	Copmanthorpe Ward
D Myers Wells	Carr
Dringhouses & Woodthorpe Ward	Fishergate Ward
Fenton Mason Widdowson	D Taylor D'Agorne
Fulford and Heslington Ward	Guildhall Ward
Aspden	Craghill Fitzpatrick Looker
Haxby & Wigginton Ward	Heworth Ward
Cuthbertson Hollyer Pearson	Douglas Perrett Webb
Heworth Without Ward	Holgate Ward
Ayre	Heaton K Taylor

Hull Road Ward

Huntington and New Earswick
Ward

Musson
Norman
Pavlovic

Orrell
Runciman

Micklegate Ward

Osbalwick and Derwent Ward

Baker
Crawshaw
Kilbane

Warters

Rawcliffe and Clifton Without Ward

Rural West York Ward

Smalley
Wann
Waudby

Barker
Hook

Strensall Ward

Westfield Ward

Doughty
Fisher

Daubeney
Hunter
Waller

Wheldrake Ward

Vassie

Apologies for absence were received from Councillors Melly and Rowley.

Sir David Amess MP

Before the formal business of the meeting began, the Lord Mayor invited all those present to observe a minute's silence in honour of Sir David Amess MP, who was murdered on 15 October 2021 while carrying out his constituency duties.

27. Declarations of Interest

Members were invited to declare at this point in the meeting any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests they might have in the business on the agenda.

Cllr Fenton declared a personal interest in Agenda Item 8(iv) (the Motion on York Residents' Right to Food), as a Trustee of a Community Centre that provides an informal foodbank offer.

28. Minutes

Resolved: That the minutes of the last meeting of Council, held on 15 July 2021, be approved and then signed by the Chair as a correct record.

29. Civic Announcements

The Lord Mayor drew attention to the following matters:

- a) His recent attendance at the funeral of Bill Fairclough, Lord Mayor of York in 1981-82 and a former, long-serving, Member of the Council, who had died on 15 September at the age of 91. Later in the meeting, Members observed a minute's silence in Bill's memory.
- b) The scaled-back celebrations that had taken place on Yorkshire Day this year.
- c) The funnel badge presented by Commodore Waterhouse to mark the city's affiliation with HMS York, which was now on display at West Offices.
- d) The work of the Lord Mayor's charities, including two upcoming events which Members were welcome to attend: a curry night at Mumbai Lounge on 18 November 2021 and the Valentine Charity Ball at the Racecourse on 12 February 2022.

30. Public Participation

It was reported that there were 8 people registered to speak at the meeting under the council's Public Participation Scheme.

Gwen Swinburn spoke on matters within the remit of Council, expressing concerns about democratic governance and stating that there should be public consultation on the Constitution.

Neil Chambers spoke in support of the Black Dike Lane petition at Item 5 on the agenda, highlighting the increase in traffic and the danger from a poorly sited bend at the junction with the A59.

Tony Willey also spoke in support of the Black Dike Lane petition, stating that the current road design and use of the lane by traffic was creating an increasingly risky environment for residents.

Jake Furby spoke in support of Motion (i) at Agenda Item 8 (Making York an Anti-Racist and Inclusive City), as a mixed race person who had experienced racism and was involved in various equality movements.

Haddy Njie also spoke in support of Motion (i), highlighting the need for a an independent inter-sectional working group, and an evidence-based action plan to tackle systemic racism.

Imam Mir Azam also spoke in support of Motion (i), urging Council to make York an example to follow and extending an invitation to visit York Mosque.

Johnny Hayes spoke on Motion (ii) at Item 8 (Government Must Work with Councils to Tackle Worsening Heatwaves and Extreme Weather), stressing the need to take action at a local level and focus on upcoming decisions, including the Local Transport Plan.

Paul Wordsworth spoke in support of Motion (iii) at Item 8 (Signing up to the City of Sanctuary Local Authorities Network), stating this was an opportunity to build on York's previous good work in relation to refugees.

31. Petitions

Under Standing Order 15, the following petitions were presented for reference to the Customer and Corporate Services Scrutiny

Management Committee, in accordance with the Council's petition arrangements:

- a) A petition presented by Cllr Douglas on behalf of residents of Irwin Avenue and Malton Avenue, calling for the introduction of traffic calming measures to improve road safety in their area.¹
- b) A petition presented by Cllr Hook on behalf of residents calling for measures to address road safety risks in Black Dike Lane.²

Action Required

1. Add the petition on Irwin / Malton Avenue to the petitions log for referral to CCSMC SS
2. Add the petition on Black Dike Lane to the petitions log for referral to CCSMC SS

32. Report of Executive Leader and Executive Recommendations and Questions

A – Executive Leader's Report

A written report was received from the Executive Leader, Cllr Aspden, on the work of the Executive.

Members were then invited to question the Leader on his report. Questions were received from the floor from the following Members in relation to the subjects listed, and replied to as indicated:

Great British Railways

From Cllr Pearson: Has the government given any indication of where in York GBR's headquarters would be located if our competition entry is successful?

[Supplementary from Cllr Douglas: Network Rail said they were waiting to hear from the council about the multi-storey car park on the York Central site; what do you think about Ian Gray's comments on that?]

Response: We were talking to government well before the competition was announced, and received positive feedback from the Rail Minister and Network Rail. We've now gone back to them to request further information. We have submitted evidence as to why York should be chosen. Once we know what further evidence they are looking for we will go back to them again.

I have spoken to Ian Gray, who came to the York Business Forum. If you have more details of his comments I am happy to look at them. Two planning applications have been submitted for York Central and there will be more to come. Everyone must abide by the Masterplan and the agreed vision for York Central. I welcome the housing and new jobs it will provide.

York Outer Ring Road

From Cllr Crawshaw: How surprised were you that Cllr D'Agorne felt unable to support his own Outer Ring Road scheme at Executive recently?

[Supplementary: Given that it's his scheme, how can anyone be confident that it will be completely delivered?]

[Supplementary from Cllr K Taylor: The Deputy Leader also opposed the stopping-up order (on Leeman Road) – how can you have any confidence in him and how can the city have confidence in consistent leadership?]

Response: I am pleased that both your group and mine support the ORR scheme, which is an opportunity to unlock the benefits of the city centre and other spaces that are currently congested. It is not for me to answer for Cllr D'Agorne, but if you look back at the work done on the scheme you will see there have been changes in response to public engagement. Politics need not always to be oppositional – we are working together to get the best possible scheme.

I have full confidence in Cllr D'Agorne – our two parties are working together to deliver projects for residents. The Housing Delivery plan, the ORR and York Central are the results of this approach. We will continue to work together, including where we have differences.

York Community Woodland

From Cllr Looker: I understand there has been opposition in your group to the hopes of Treemendous to create a space for reflection and remembrance of those who have died of Covid – could you clarify this?

Response: I am happy to investigate this and get back to you. I have already asked officers to carry out work to ensure that there opportunities to remember and thank key workers; I will ask them to look at how this suggestion can be woven in.

The meeting was adjourned at this point for a short break, followed by a minute's silence in memory of Bill Fairclough.]

B – Executive Recommendations

Capital Programme – Monitor 1 2021/22

Cllr Aspden moved, and Cllr D’Agorne seconded, the following recommendation contained in Minute 32 of the Executive meeting held on 26 August 2021:

“Recommended: That Council approve the adjustments resulting in a decrease in the 2021/22 budget of £62.138m, as detailed in the report and contained in Annex A.

Reason: To enable the effective management and monitoring of the council’s capital programme.”

On being put to the vote, the recommendation was declared CARRIED, and it was

Resolved: That the above recommendation be approved.¹

Action Required

1. Note approval of the recommendation on the Capital Monitor and take any action required. DM

33. Report of Deputy Leader and Questions

A written report was received from the Deputy Leader, Cllr D’Agorne.

Members were then invited to question the Deputy Leader on his report. Questions were received from the floor from the following Members in relation to the subjects listed, and replied to as indicated:

Highways Infrastructure Asset Management Plan

From Cllr Fenton: Can you say if, and how, the HIAMP will enable ward councillors to be more involved in discussions on highways issues?

Response: The HIAMP provides a structural approach to managing our highways and a framework for all services work in conjunction, allowing work to be based upon data and informed intelligence. It’s proposed that the Asset team and Highways Inspectors set up regular communication meetings with ward

members to give them a clear understanding of work being carried out in their areas and an opportunity to ask questions. This will be not only about highways maintenance, but also lighting, flooding, graffiti, winter maintenance – a whole range of changes that might be brought forward.

Bike to School Week

From Cllr Hunter: Can you update Members on the bike to school scheme and its success?

Response: There are a lot of different projects currently under way, involving biking, scooting and walking to school. We have schools competing for the Jack Archer award, to get the maximum number of pupils walking and cycling to school. All schools are offered Bikeability training and we want to continue to build on that, with iTravel teams and work within schools.

Digital Respark System

From Cllr Looker: I have been unable to negotiate the Residents' Visitor parking permit website and am sure others have too – what is being done to make the site more negotiable and understandable?

Response: I understand the concerns you raise; I and other councillors have also raised concerns on the system, which was introduced on 15 September. As with any new system, there have been initial teething problems, but we are working to ensure that these are resolved as soon as possible. Officers are aware of the shortcomings and I have been assured that we are getting to grips with putting a robust system in place. Concerns about Badger Hill have been responded to with a 6-month agreement so that residents can retain their permits until the digital system has been sorted out. Problems were occurring with communications between different IT systems.

34. Motions on Notice

(i) Making York an Anti-Racist and Inclusive City

Moved by Cllr Kilbane and seconded by Cllr Looker.

“Council notes that York and North Yorkshire has seen a 239% increase in race-related recorded hate crime since 2012, increasing from 152 to 515 incidents last year (*see appendix*)*.

It further notes that:

- York is the UK's first Human Rights City;
- race-related hate crimes tend to account for around 60% to 80% of all local hate crimes each year;
- systemic racism continues to affect the lives of those significantly and disproportionately from marginalised ethnic and refugee communities;
- marginalised ethnic groups continue to be underrepresented in local governance structures;
- despite the efforts of many agencies, racism remains a problem in York.

Council believes that:

- racism is detrimental not just to those who suffer from it directly but to whole communities across our city;
- rising race-related hate crime highlights why tackling racism must be prioritised;
- taking urgent actions to make York an anti-racist and inclusive city will send an important message about how civic leaders want York to be seen locally, nationally and internationally;
- working collaboratively, by engaging representation from marginalised ethnic groups to formulate and implement a long-term anti-racism and inclusion strategy and action plan, is an important first step that this council can take to help tackle racism.

Council resolves to aspire to make York an Anti-Racist and Inclusive City, and requests that Executive:

- supports the setting up within three months of an independent, ethnically diverse and intersectional working group, to include people with lived experiences, that will, working to its own terms of reference, collaboratively develop and implement a long-term anti-racism and inclusion strategy and action plan for the city that:
 - identifies, acknowledges, and tackles structural barriers to understanding the impacts of racism and to implementing change in all public bodies in our city;
 - identifies, acknowledges, and works to tackle institutional racism wherever it exists in all public bodies in our city;
 - encourages the participation of marginalised ethnic groups in all aspects of civic and city life;
 - works to ensure equitable representation from marginalised ethnic groups in local governance;
 - ensures equal access for those same groups to health (including mental health) and social services;

- ensures that the narratives and visibility of York's history are acknowledged and that citizens from marginalised ethnic groups are promoted and celebrated for what they have to offer
- agrees to receive the strategy and action plan after 12 months and act swiftly to implement the latter;
- collaborates with the working group to assess what resource it will require to support it in producing the strategy and action plan before bringing a resourcing proposal back to Council.”

**appendix available to view online with the agenda*

[Endorsed by: *Speak Up Diversity / York Racial Equality Network / York: Human Rights City / York Racecourse / York City of Sanctuary / York Disability Rights Forum / York Travellers Trust / York Fairtrade City / York LGBT Forum / York Mosque / York Mediale / York St John University / Quakers / Diversity Enterprises / York Museums Trust / Pilot / York Music Venue Network]*

On being put to the vote, the motion was declared CARRIED unanimously, and it was

Resolved: That the above motion be approved.¹

(ii) Government Must Work with Councils to Tackle Worsening Heatwaves and Extreme Weather

Moved by Cllr Craghill and seconded by Cllr D’Agorne.

“Council notes:

- The work currently being done by City of York Council to progress towards our 2030 zero carbon ambition including the community woodland, new zero carbon housing and energy efficiency retrofit schemes as well as a draft city wide strategy.
- That progress in most areas is nonetheless held back by a lack of substantial and consistent Government investment and closer working with local councils.
- The signs in York over the last few years that climate change has already begun in earnest, with hotter drier summers, warmer wetter winters and increased frequency of extreme weather and flooding.

- That in 2018 at COP24 the UK Government signed up to working with local communities to deliver the UK's 'Nationally Determined Contributions' in the 2015 Paris Climate Agreement;
- That, in May 2021, the Rt. Hon. Alok Sharma MP, President of COP26, said collaboration would be a key objective of the COP26 Climate Summit in November - "Governments, business and civic society need to work together to transform the ways we power our homes and businesses, grow our food, develop infrastructure and move ourselves and goods around".

Council believes:

- That despite these agreements and statements, there is still no formal relationship allowing joint partnership working between Local and National Government to take mitigation and adaptation actions against the climate emergency;
- That greater collaboration and action are required if we are to mitigate our greenhouse gas emissions and meet our commitments under the Paris Climate Agreement;
- That mitigation strategies should be accompanied by effective adaptation measures to ensure that we are equipped to deal with the changes in our climate that have already begun. These include the potential for heatwaves and extreme weather that will threaten the health and well being of our most vulnerable residents and may also impact on food security.

Council therefore resolves:

- To ask Executive to report on the City's climate resilience by assessing the risks from the eight priority risk areas of the UK Climate Change Risk Assessment (June 2021) <https://www.theccc.org.uk/publication/independentassessment-of-uk-climate-risk/> , plan for enhancement of the city's climate resilience and management of the unavoidable impacts of climate change.
- To add this Council's voice to calls by the Local Government Association and the Association of Directors of Environment, Economy, Planning and Transport, and others, for a joint local and national government taskforce to plan action to reach 'net zero' emissions.
- To call for such a partnership to set appropriate regulations,
- benchmarks and targets and create the much needed longterm funding to enable local council areas, communities and economies to decarbonise whilst remaining resilient and

able to realise the benefits of decarbonisation in terms of new green jobs and a healthier environment.

- To therefore ask the Chief Operating Officer to write to Alok Sharma MP, President for COP26, the Prime Minister, and the Leadership Board of the LGA, informing them of our support for a joint Local/National Government Climate Change Partnership Taskforce and asking for one to be established as soon as possible.”

On being put to the vote, the motion was declared CARRIED, and it was

Resolved: That the above motion be approved.²

(iii) Signing Up to the City of Sanctuary Local Authorities Network

Moved by Cllr Smalley and seconded by Cllr Fisher.

“Council notes:

- City of Sanctuary UK is a movement working across the country to ensure the UK is a welcoming place of safety for all and is proud to offer sanctuary to people fleeing violence and persecution.
- Since 2016 York has been recognised as a City of Sanctuary; the Council alongside its partners work with refugee families who need accommodation and support, seeking to promote an environment of understanding and compassion within the city.
- City of York Council is working to implement the City of Sanctuary pledges through its actions and policies, and with its partners in the statutory and voluntary sectors.
- York City of Sanctuary team and other established charities are central in supporting Government-led refugee relocation programmes.
- Since the announcement that NATO military forces would withdraw from Afghanistan, the Council has worked alongside the Home Office, Ministry of Defence and MHCLG to support the national effort with regard to both the Afghan Relocations and Assistance Policy (ARAP) and the later Afghan Citizens' Resettlement Scheme (ACRS).
- The Council has committed to do its bit and has not set a limit on the number of individuals it is aiming to support.

The Council acknowledges:

The importance of being an active member within a network of local authorities that are working towards a vision of welcome for all, facilitate the sharing of innovative practices which promote the embedding of a culture and practice of welcome and speak with one voice on national matters which affect local communities and local authorities.

Consequently, the Council resolves to:

- Join the City of Sanctuary Local Authority Network committing the council to work towards the Council of Sanctuary Award and agreeing to endorse the City of Sanctuary Charter.
- Commit to working with York City of Sanctuary.
- Draw up an action plan, for approval by the Executive, showing how the council will: learn about what it means to be seeking sanctuary; take positive action to implement welcome, safety and inclusion; and share its experience of sanctuary and welcome with the wider community and local organisations, spreading the word about its welcoming efforts.
- Submit an application, within six months of joining the network, to go through the award appraisal process in order to gain accreditation as a Local Authority of Sanctuary.”

On being put to the vote, the motion was declared CARRIED, and it was

Resolved: That the above motion be approved.³

(iv) York Residents’ Right to Food

Cllr Webb sought Council’s consent to alter his motion to incorporate the amendment submitted by Cllr Ayre.

Council having granted consent, Cllr Webb moved, and Cllr Douglas seconded, the altered motion, as follows:

“Council notes:

- Article 25 of the United Nations’ Universal Declaration of Human Rights states: *“Everyone has the right to a standard of living adequate for the health and well-being of himself and of his family, including food.”*
- Trussell Trust research showing that three million children nationally are at risk of hunger during the school holidays, representing a public health crisis;

- **Throughout the Covid pandemic, the Council has provided crucial support and enabled access to food for the most vulnerable, including spending more than £800k to provide Free School Meals, more than £500k to run community hubs, including food parcel distribution, and more than £500k to enable direct grants to residents and local organisations supporting access to food across the city;**
- That foodbank use has increased dramatically; according to the Trussell Trust, foodbank parcels have increased by 128% since 2015, and by 33% in the past 12 months;
- That in York, from 2020 to 2021, there was an almost 20% increase in the number of food parcels provided through the local Trussell Trust foodbank network;
- That according to Food Justice Finder, in the City of York Council area only 51% of Healthy Start vouchers are claimed, meaning £2,167.50 per week does not reach intended recipients;
- That the main drivers of food bank use are:
 - Problems with the benefits system (delays, inadequacy and reductions)
 - Challenging life experiences or ill-health
 - Lack of informal or formal support
- The informal food support York residents themselves have provided both before and during the Covid19 pandemic;
- No meaningful response or improvement to numbers experiencing food poverty in York following the Council's approved July 2018 motion to tackle food poverty;
- That the UK Government has committed to the UN Sustainable Development Goals, which have an international and domestic commitment to ending hunger by 2030.

Council believes that:

- No one in the UK should go hungry, not least children, and
- that good, nutritious food is a right, not a privilege;
- Food justice is about taking action on the causes of hunger such as affordability and availability of good nutritious food;
- Local councils should continue to play a key role in tackling both the symptoms and the causes of food poverty postpandemic, and that their actions be informed by listening to the local communities that they serve.

Council resolves to request that all Group Leaders write to the relevant Government Ministers to request that:

- the Universal Credit £20 uplift is reinstated;

- the Free School Meal voucher holiday scheme be permanently extended without strings attached;
- the recommendations of the National Food Strategy be implemented in full.

And requests that Executive:

- Agree to allocate individual responsibility for tackling food poverty to a named Executive Member;
- Designates Local Area Coordinators as food justice champions, who will lead on tackling food poverty locally;
- Supports the setting up of a food partnership to bring together local stakeholders, including members of the community who have provided informal food banks, to develop a local food action plan to help address the causes of food poverty, which will report back to the Health Policy and Scrutiny Committee;
- Increases promotion of Healthy Start vouchers amongst eligible families in the city and agrees a 100% target for their take-up;
- Building on work throughout the pandemic, makes the focus of the Community Hubs Strategy to facilitate the setting up of 'community kitchens' in buildings such as community centres, council-run centres and school kitchens that are out of use during school holidays, so they can be used by the community to provide good quality, nutritional food for residents in need;
- Surveys informal food bank providers to get a clear picture of the amount of informal food bank use in York;
- Works to ensure the council frequently promotes the city's food poverty support website through its corporate communications:

<https://yorkfoodpoverty.org/whats happening/>"]

On being put to the vote, the above motion was declared CARRIED, and it was

Resolved: That the motion, as altered, be approved.⁴

Action Required

1. Note approval of the motion on making York and Anti-Racist City and take the appropriate action IF
2. Note approval of the motion on tackling worsening heatwaves and extreme weather and take appropriate action IF
3. Note approval of the motion on signing up to the IF

City of Sanctuary Network and take appropriate action

4. Note approval of the motion on York Residents' IF
right to food and take appropriate action

35. Questions to the Leader or Executive Members

Question to Cllr D'Agorne, Executive Member for Transport

From Cllr Kilbane: Did you support the dualling of the Outer Ring Road?

Response: I support the effort put into it by myself and my party to ensure that walking and cycling is part of the project.

Questions to Cllr Widdowson, Executive Member for Environment & Climate Change

From Cllr Mason: Can you give an update on where we are with our flood defences?

Response: The Environment Agency have delivered major works on the Foss Barrier, and works are ongoing at Clifton Ings, Bishopthorpe and Clementhorpe. Thank you to Cllr Baker for what she has done in her ward, and to Cllr Kilbane, for getting residents on board with this. We are leading on works in Fulford and working with the EA on works in Peckitt Street. Steve Wragg has submitted a successful bid to Defra's Resilience Programme. Frontline teams in Highways are mounting their annual response in readiness for winter. I am grateful for the support of the EA and Steve Wragg in making all this happen.

From Cllr Musson: Are you happy with the state of the city centre toilets, and what are you going to do about it?

Response: If you are unhappy with the contract, your group should not have privatised it in 2014 and awarded a contract for 15 years. We aim to deliver a new changing places toilet. Toilets in Coppergate, Rowntree Park and elsewhere have been refurbished, and the Exhibition Square toilets have re-opened. We are addressing the issue and will continue to improve services.

Question to Cllr Craghill, Executive Member for Housing & Safer Neighbourhoods

From Cllr Pavlovic: In view of the shameful oversight of housing repairs and maintenance, with council tenants left for months with leaking toilets and damp, a family without water for 5 days, and cuts to budgets, can you explain why you deserve to keep your job as Executive Member?

Response: I take exception to the insinuation that I am deliberately undermining the position of council tenants, but agree that housing services have been neglected across many administrations. As a ward member I am aware of a number of instances that are not acceptable and we are working as hard as possible to address these, though they are still a minority, with 80% of council tenants satisfied with services. Current challenges due to Covid and Brexit have meant work has taken longer to complete, contributing to a backlog; an action plan has been put in place to deal with this. I sent a detailed response today to you and Cllr Kilbane.

Question to Cllr Ayre, Executive Member for Finance & Performance

From Cllr Hollyer: What plans do you have to provide support over the difficult weeks ahead?

Response: An extra £200k was allocated at Executive recently, including funding for free school meals and early intervention. Details of proposals for the government's Household Support fund will be brought to my Decision Session in November.

36. Report of Executive Member

A written report was received from Cllr Runciman, the Executive Member for Health & Adult Social Care.

Members were then invited to question Cllr Runciman on her report. The following questions were received from the floor and responded to as indicated:

From Cllr Looker: Can you provide a brief summary, with a written response later, on what the council is doing to address the problems in social care resulting from the current dispute at Haxby Hall between staff and the new provider, issues from the government's requirement that care workers be vaccinated, and the management of day care facilities for residents at home?

Response: If you send me your questions, I will provide you with a detailed response. Haxby Hall is not in the council's ownership, but one of our new directors has given a lot of support and advice to the owners on how to make the transition they want. She reports back to me regularly and I hope that things will go to plan. We are petitioning government regarding vaccinations for care workers and the Public Health team will speak to those who are vaccine-hesitant. Regarding domiciliary care, many of our workers

have returned to their own countries due to Brexit and may not return – the government has not granted them an exemption. We do have recruitment drives and the numbers are not disastrous, but there are extra pressures. We will continue our practice of putting students into placements in Older People’s Homes, which the students have enjoyed.

From Cllr Wann: Can you give an update on work to support mental health services in York?

Response: A lot of work is being done in this area, including looking at suicide prevention. The Northern Quarter is bringing together all groups that can provide support, and at its latest meeting two days ago was looking to start a mental health hub as a drop-in facility. Thank you to all the wards in the city that are contributing funds for places that people can go to for support.

37. **Pay Policy 2021/2022 Update**

Council received a report, deferred from the last meeting, which presented an amended version of the Pay Policy Statement for 2021/22 approved by Council on 22 March 2021, updated to reflect changes to the Chief Officer structure.

Cllr Aspden moved, and Cllr D’Agorne seconded, the following recommendation, contained in paragraph 16 of the report:

“That Council approves the updated Pay Policy Statement for 2021/22 relating to the pay of the Council’s senior staff.

Reason: In order to fulfil the requirements of Section 38 – 43 of the Localism Act 2011 for the council to produce and publish an annual policy statement that covers a number of matters concerning the pay of the council’s senior staff, principally Chief Officers and relationships with the pay of the rest of the workforce.”

On being put to the vote, the recommendation was declared CARRIED, and it was

Resolved: That the above recommendation be approved.¹

Action Required

1. Note approval of the Pay Policy update and take appropriate action JB

38. Adoption of the LGA Model Code of Conduct for Elected Members 2020

Council received a report, deferred from the last meeting, which presented proposals for the adoption of the Local Government Authority's Model Code of Conduct, following consideration of the Model Code by Joint Standards Committee.

Cllr Fisher moved, and Cllr Douglas seconded, the following recommendations contained in paragraph 17 of the report (*with the minor amendment marked in italics below*):

“Full Council is requested to:

- Adopt the LGA Model Code of Conduct as recommended by the Joint Standards Committee for immediate implementation;
- The Model Code of Conduct will be incorporated into the Council's Constitution and will replace the existing Code;
- The Joint Standards Committee will, in consultation with the Monitoring Officer, develop and promote a Member and Officer Development programme to support the implementation of the Model Code;
- Support the adoption of the Model Code of Conduct as adopted by City of York Council by Parish Councils *and the Town Council* and ensure recognition of the same is included within the Parish Charter.”

On being put to the vote, the recommendations were declared CARRIED, and it was

Resolved: That the above recommendations be approved.¹

Action Required

1. Note approval of the recommendation to adopt the Model Code of Conduct and take appropriate action JB

39. Amendment to the Council's Constitution

Council received a report which sought approval for an amendment to the Constitution in relation to the use of substitutes at meetings of the Planning Committee, as recommended by Audit & Governance Committee on 8 September 2021.

Cllr Pavlovic moved, and Cllr Fisher seconded, the following recommendation contained in the report:

“Full Council is invited to approve the amendment of the Council’s constitution as follows:

Section 4: Rules of Procedure; 4B Standing Orders relating to Executive, the York Health and Wellbeing Board, Policy and Scrutiny committees and other Non-executive Committees and Sub-Committees and Groups Specified in the Council’s Constitution:

Paragraph 6.5.1 (c) (i) shall be amended to read as follows:

‘Where no named substitute is available a political group may instruct the Chief Operating Officer or the Monitoring Officer to replace for the duration of a particular meeting, an existing Member with another substitute identified by the political group provided always that this provision 6.5.1 (c) (i) will not apply to Licensing and Regulatory or Joint Standards Committees or any sub committees thereof.’

Reason: This amendment will allow the Planning Committee to operate at full quoracy. The quoracy of the Planning Committee has been challenging due to the restriction on the number of substitutes and the unforeseen implications of the wider Coronavirus Pandemic.”

On being put to the vote, the recommendation was declared CARRIED, and it was

Resolved: That the above recommendation be approved.¹

Action Required

1. Note approval of the recommendation and make JB
the amendment to the Constitution

40. Appointments and Changes to Membership

Resolved: That the appointment set out on page 113 of the Agenda papers be approved.¹

Action Required

1. Amend the membership on the system in JB

accordance with the list

Cllr Chris Cullwick

LORD MAYOR OF YORK

[The meeting started at 6.36 pm and concluded at 10.37 pm]

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16 December 2021

Report to Full Council from the Leader of the Council

As we enter the festive period, I am sure everyone will be aware that it remains a challenging winter period for the city, particularly with the increase in the infection rate of Covid-19 and the emergence of the Omicron variant, which understandably, is of concern. Despite these difficulties, I know that our staff, partners and the city's keyworkers will continue to do all that they can to help protect residents and visitors, as well as support our local businesses and communities.

At the same time, work continues to progress a number of important strategic issues for the city, including unlocking devolution, responding to the integration of health and social care, developing the council's budget proposals, progressing major regeneration projects across the city and readying our frontline services to respond to some of the adverse weather that we have already seen.

Before I provide the substantive updates in this report, I would just like to take this opportunity to thank again our staff, partners, councillors, residents and businesses for their continued work. I hope that everyone has the opportunity to rest over the festive period and I wish you and your families all the very best this Christmas.

Covid-19 and Winter Campaign:

Infection rates continue to be a cause of concern and with the recent emergence of the omicron variant of the virus; the Council is doing what it can to encourage everyone in the city to enjoy what York has to offer safely. At the time of writing this report, the latest official "validated" rate of new Covid cases per 100,000 of population, for the period 20.11.21 to 26.11.21 in York, was 337.4 (712 cases). In contrast, the national and regional averages at this date were 441.1 and 353.1 respectively.

In response, the Council has launched our new winter campaign to help 'keep York safe and open' over the festive period. As part of this campaign, the Council has committed to provide hundreds of free face coverings for distribution in retail spaces, as thousands of visitors and shoppers visit our city. Together with signage and posters for businesses to display, it is hoped the campaign, which launched in mid-November, will encourage residents, visitors and those who work in the city to continue with measures that help reduce the spread of Covid.

In order to ensure the messages of the campaign reach as far as possible, we would be grateful if colleagues could share related social media posts and promote the messages of the campaign to local communities. All the resources are available on <https://www.york.gov.uk/BusinessToolkit>, should anyone want to use them.

In the absence of clear Government advice, we will continue to encourage residents and visitors, where possible, to take these important measures to ensure York is as safe as possible, and I know that our Public Health Team will continue to provide specialist advice to local schools, businesses and organisations in the difficult weeks ahead.

Integration of Health and Social Care:

The Council, together with our partners on the York Health and Care Alliance, have continued to work to respond to the incoming legislative changes surrounding the integration of health and social care, as well as begin to develop a set of local priorities for health partners to focus on in order to improve health services for residents.

More recently, we have written to the ICS Board to underline that it is our view that the responsibility for planning and delivering quality services needs to be carried out at the York level, with assurance to the ICS Board. Colleagues will know that York and North Yorkshire already have well established partnership arrangements that are informal and respect the democratic and organisational autonomy of York. In a very similar case to Local Government Reorganisation, we want decisions to continue to be made locally, whilst working jointly with North Yorkshire.

Given the significance of this work and the potential financial resources available via the integration of health and social care, I have asked that an all-member briefing be arranged in advance of January's Executive meeting, so councillors have the opportunity to be briefed on the latest detail and ask questions directly to the officers involved in this process.

Devolution in York and North Yorkshire:

Since my last report to Full Council, I'm afraid to say that we still await publication of the Government's Levelling-Up White Paper. At the time of writing this report, it is rumoured that the Government's Levelling-Up White Paper will be published in January and that in turn, this will trigger the next step in taking forward the devolution negotiations. As highlighted in my previous report, we will continue to explore all options, as we want to secure the best possible deal for York.

Ultimately, the final say on devolution will come to Full Council and once we hear back from the Government, I have asked that briefings be offered to all members to provide the latest updates on this process.

The Local Plan:

Work has continued to progress York's Local Plan. As colleagues will know, the draft Local Plan is one of the most significant strategic documents for our city, as it will determine how York develops over the next 20 years. Therefore, I am pleased that the Government's appointed planning inspectors will undertake a series of public examination sessions of York's Local Plan in 2022, with the first hearing sessions set to take place from February. These hearings are the next step in the process of adopting a Local Plan for the city, and they will provide the opportunity for the Council to respond to the issues raised in the sessions.

The inspectors will take into account the comments submitted to date, as far as they relate to soundness considerations such as whether the plan is justified, effective and consistent with national policy. All aspects of the plan will be examined by the inspectors during the hearing sessions.

2022/23 Council Budget Proposals:

Our proposals for the 2022/23 Council Budget have now been published, in advance of the December Decision Session meetings that are soon to take place. We have committed to publish our budget proposals earlier this year and I am pleased to see the publication of reports before Christmas, so colleagues, residents and businesses have more time to provide their feedback on the proposals.

In advance of these proposals being published, we have been lobbying the Government, via the Autumn Spending Review, to underline the incredibly difficult financial situation that City of York Council, and many other local authorities, are currently facing following successive years of Government cuts to Local Government and more recently, the economic impact of the pandemic.

As part of submission to the Spending Review, we urged the Government to provide long-term funding certainty and address the immediate funding challenges local authorities are facing across the country. With that in mind, colleagues will understand my disappointment with the recent Spending Review and why the Council continues to face unprecedented financial challenges. In response, we have put forward a series of proposals to stabilise the authority's financial position in the face of financial challenges caused by the COVID-19 pandemic and rising social care costs. The proposed budget will make significant investment in Children's Services and Adults' Social Care, and reflects the Council's commitment to protecting frontline services, accelerating recovery to 'build back better', supporting our local communities and taking action to address climate change.

Community Renewal Fund:

Last month, it was announced that 2 York based projects are among the 477 locally led projects to receive a share of the Community Renewal Fund.

Archaeology On Prescription, run by the York Archaeological Trust, helps people develop skills and improve their confidence through working with archaeological excavations. The project has been awarded over £120,000 to allow them to work with groups including young people who are no longer in the education system and who are not working or being trained for work, adults with mental health issues, people leaving the Armed Forces and those referred by GPs.

The second project to receive funding is the 'Street Life' programme run by the University of York. The project, which has been awarded over £450,000 and aims to reconnect local communities with Coney Street in the city centre. Through pop-up activities and virtual experiences, the project will aim to transform the streetscape, repurpose empty units and connect retail premises with creative, heritage-led renewal. The planned activities will include musical performances, open-mic sessions, hands-on letterpress printing workshops and more.

Integrated Rail Plan, GBR and Haxby Station:

I am sure colleagues will agree that the recently published Integrated Rail Plan was hugely disappointing for our region. We simply cannot talk about levelling up and a commitment to the North without addressing the decades of underinvestment across our transport networks. Failure to deliver on HS2 and Northern Powerhouse Rail is undermining the levelling up agenda. Whilst any investment in existing lines, such as the East Coast Main Line, is of course welcome and important, the lack of a coherent and joined-up strategy is frustrating.

We all know that York is one of the best connected cities in the country and will remain at the heart of the rail industry in the North and whilst the announcements regarding the Integrated Rail Plan are disappointing, our work continues to make the case for York by bidding to become the new home of Great British Rail. Recently, the Council and partners met to discuss how we can take our bid for GBR forward, so that when the Government releases the information on how the competition will be run, we can be ready to move forward.

At the same time, we are making good headway closer to home by progressing the Haxby Railway Station project. In a report set to be presented to the Executive this month, a 'preferred' site to the north of Haxby has been identified. In the report, the

two most viable sites, Station Road (site 1) and Towthorpe Road (site 2), have been compared and evaluated.

The evaluation from council officers suggests that site 2, on Towthorpe Road, has a much stronger case for the station location, citing the ownership of the land, deliverability within the Department for Transport's required timescales, potential connectivity, and ease of access as part of the rationale. After extensive work by local Councillors and officers on what has been a decades long ambition for local communities, I'm delighted to see this report come forward and that good progress is being maintained on the scheme.

Business Voucher Scheme:

Our Business Growth Voucher Scheme, worth £500,000, launched earlier this month in order to provide additional support to York's businesses. The voucher scheme is funded by the final £1.4 million instalment of the Additional Restrictions Grant, and we expect that this funding can be used to help support at least 450 businesses in the city.

The Business Growth Voucher Scheme will enable small and micro businesses to navigate the challenges of the COVID-19 pandemic, stabilise their business models and refresh with help from York's business community. This scheme is designed to build upon the success of our Micro Business Grants Scheme, which saw grants of up to £1,000 provided to 1,114 small and micro businesses during the early stages of the pandemic.

The scheme will issue vouchers of up to £1000 to eligible businesses in York, which can then be used to procure services from a list of approved York-based providers. The scheme asks local businesses to identify their key requirements, difficulties and the services they need to overcome them. These services can range from business management, legal aid and publicity to marketing, sales and e-commerce. Based on their requirements, the scheme will connect local businesses with relevant York-based service providers.

York Railway Station Frontage:

Work to progress the York Station Frontage scheme has taken another step forward, following the Executive's approval in November. Earlier this year, the planning application to modernise the arrival to the station was approved. This also included plans to remove the Queen Street Bridge, which hasn't been needed since trains stopped passing under it in the 1960s. Removing the bridge will create space for vastly improved access for all modes of transport.

The York Station regeneration project, which has been developed by the council in partnership with the West Yorkshire Combined Authority, Network Rail and LNER, will change and improve the entrance to the railway station by keeping vehicles and pedestrians apart, making it easier to change between different modes of transport, creating new public spaces and a more pedestrian-friendly experience and an improved setting for our historic City Walls.

Frontline Services this Winter:

With the weather starting to grow colder, our frontline teams have been preparing to support communities and businesses across the city. We have stockpiled 3,000 tonnes of road salt, which is stored in the salt barn at Hazel Court depot. On average, our crews spread around 6,000 tonnes of road salt per season, over 75 to 80 days. We have a full crew of staff for the gritters, who operate during the whole season. Each season, our crews treat eight routes across the highway, covering 226 miles of York's road network, including 13.6 miles of priority footpaths and off road cycle network, and when resources allow, 36 miles of cycle network.

Around 180 salt bins, amounting to approximately 36 tonnes of salt in total, are located across the city in prominent places such as near slopes or shopping areas. Information on how to locate salt bins or report them empty can be found online.

Following the success of a trial to grit off York's off road cycle network last winter, the pilot will continue this year. Small tractors, known as 'baby gritters', will be used to grit 11 miles of York's cycle/walking network to help keep people safer in winter conditions. Popular cycle routes, including Scarborough Bridge and other off road bridges too, are also included.

As colleagues will know, the Council also runs a snow warden scheme, which supports around 200 volunteers and is encouraging more people to join. Volunteers receive training, equipment and insurance cover. They choose where and when to keep pavements free of ice and snow and make a real difference to their neighbourhoods.

Christmas Holiday Activities:

Families in the city are to benefit from an expanded city-wide holiday activity programme for children and young people during the coming Christmas break. The programme is being funded through the Holiday Activities and Food programme, which provides healthy food and activities.

The Christmas sessions, which all include a daily nutritious meal, are available to children who are eligible for free school meals. They include schemes run by clubs, charities, schools and organisations including York City Knights rugby club, York City Football Club and York Theatre Royal. These activities build on the activities that were funded and run during the last summer holiday.

York Community Woodland:

I was delighted to join representatives from Forestry England and school children from Poppleton Ousebank Primary School to commemorate the planting of the first trees at the city's new community woodland.

York Community Woodland will be planted on 194 acres of land to the West of York near the village of Knapton. This first planting is paving the way for over 100,000 trees and shrubs at the woodland to be planted over the next few years. As announced earlier this year, the preferred delivery partner for the woodland is Forestry England, who will be planning, planting and caring for the woodland.

York Business Week:

With the support of city partners, this year's York Business Week came to an end earlier this month, having hosted over 35 successful events and welcoming over 600 delegates from a wide range of businesses. The week was aimed to engage and connect York's business community through various virtual and in-person seminars and networking events. The theme of this year's Business Week was 'Rebuilding for Growth', a topic which was certainly echoed during the Conference.

I would like to thank everyone who participated in the conference, from the many expert speakers, to those partners who hosted numerous events. Given the challenges of Covid-19, the conference was a great success and we hope to continue collaborating with our partners for many such future endeavours.

Elections:

I would like to take this opportunity to thank our staff who successfully managed the recent Police, Fire and Crime Commissioner and the Haxby Town Council Elections. The Council created several new polling stations in York, in order to avoid disruption to local schools and allow Covid-19-safe measures to be put in place.

I would also like to give my congratulations to Zoë Metcalfe for her election as Police, Fire and Crime Commissioner, and also to Ruth Pearson for her election to Haxby Town Council.

City of York Housing Delivery Programme and the UN International Centre of Excellence:

I am pleased to say that our innovative Housing Delivery Programme has gained us membership of the United Nation's International Centre of Excellence (the first English local authority to join).

The UN's programme, highlighted at the recent UN COP26, seeks to promote best practice on tackling the climate emergency whilst reducing fuel poverty. By joining this influential network of 26 members, we will share our experience with others, whilst gathering international best practice to replicate here in York.

Meeting	Executive
Date	18 November 2021
Present	Councillors Aspden (Chair), Ayre, Craghill, Cuthbertson, D'Agorne, Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Kilbane

PART B - MATTERS REFERRED TO COUNCIL

63. Capital Programme - Monitor 2 2021/22

[See also under Part A]

The Chief Finance Officer presented a report which set out the projected outturn position of the council's 2021/22 capital programme, including any under/over spends and adjustments, along with requests to re-profile budgets to/from current and future years.

A decrease of £15.142m on the current approved programme was reported, resulting in a revised programme for 2021/22 of £143.262m. Variances against each portfolio area were set out in Table 1 at paragraph 6 of the report and detailed in paragraphs 7-43. The revised 5-year programme resulting from these changes was summarised in Table 2 at paragraph 44 and detailed in Annex A.

Recommended: That the adjustments resulting in a decrease in the 2021/22 budget of £15.142m, as detailed in the report and contained in Annex A, be approved.

Reason: To enable the effective management and monitoring of the Council's capital programme.

Cllr K Aspden, Chair

[The meeting started at 5.33 pm and finished at 9.36 pm].

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16 December 2021

Report to Full Council of the Deputy Leader of the Council

Responding to Covid-19:

Covid continues to present challenges to the city and council operations, despite the very successful roll out of a vaccination programme and continuation of many practices we have established to limit the spread of the virus and ensure that council services can continue to be provided to all those who depend on them. The Council has already issued reminders to staff regarding infection control measures, including working at home where possible, wearing face coverings in Council buildings, and taking lateral flow tests twice a week.

In response to the emergence of the Omicron variant, the Council's Winter campaign has been stepped up to encourage everyone in our city to take additional measures to reduce the spread of the virus. This campaign has already seen the provision of hundreds of free face coverings for distribution in retail spaces, with the hashtag 'Together York' labelled on the front of them.

As everyone will know, the Government has announced a series of new measures in response to Omicron, including face coverings being compulsory in shops and other settings such as banks, post offices and hairdressers, as well as on public transport - unless individuals are exempt from doing so. All secondary pupils and staff have to wear face coverings in communal areas of school. Staff in primary schools are required to wear them in communal areas. Our Public Health Team continue to support local businesses, schools and other organisations with the latest guidance. We will continue to work closely with partners to keep infection rates as low as possible and allow businesses to continue to operate safely within government guidelines. The recent 'Uprising' protest within the city centre was successfully managed with significant police resource that ensured protesters were able to express their views while also keeping residents and visitors who were not part of the protest safe and city centre businesses safely operating as normal.

Bootham Park:

This week, the Executive is considering proposals to secure public access to the grounds of the former Bootham Park Hospital site along with an updated access lease.

Last year, following the extensive public consultation, we agreed to a number of priorities including beneficial public use of the parkland in front of the hospital building and improved pedestrian and cycle routes through the site.

Since then, we have been working closely with health partners NHS Property Services, their preferred development partner Enterprise Retirement Living Limited, and the York and Scarborough Teaching Hospitals NHS Foundation Trust to influence future development on the site which will be subject to a planning application in 2022

Feedback from local residents has shaped the scheme to date and if approved, it would see nearly £2 million of investment in public spaces in the area, with continued public access to the grounds and the safeguarding of the key cycle route that connects Wiggington Rd and the Hospital through to Scarborough Bridge and York Station.

Related to this, work is due to start in January to relocate the signalised pedestrian crossing at the junction of St Marys so that it provides a signal controlled link across Bootham for pedestrians and cyclists into and out of the site. This combined with a new cycle/pedestrian ramp down at the other end of St Mary's to the Marygate car park will complete the 'missing link from Scarborough Bridge.

Recommissioning of Care Services:

Proposals to recommission support services for children, young people and adult carers, have been agreed, in order to renew our emphasis on prevention, early intervention and self-care.

We, along with Vale of York Clinical Commissioning Group, currently commission York Carers' Centre to deliver a wide range of support services to adult and young carers in the city. The Carers Hub provides a highly-visible referral point where carers can be offered early-stage assessments and preventative support in order to reduce and delay the need for more complex interventions.

The proposals which have been agreed will ensure the continuation and extension of the successful Carers' Hub model, which will be recommissioned through an open tender exercise. Depending on submissions, the new contract will be awarded to either a single external provider or a consortium, to deliver carers' support from April 2022. The successful bidder will have to demonstrate that they can deliver professional, sustainable and integrated support for unpaid carers, understanding the needs of carers of all ages and from all backgrounds.

Winter Support Funding:

Work is taking place with local community organisations to help set up and deliver a new winter fuel voucher scheme with the council. As part of this, £20,000 will be allocated to eligible, lower income households in York.

Over £1 million has been secured from the Government's Household Support Fund to progress this work. In York, it is expected to be allocated to most households already in receipt of welfare benefits, although anyone in need of help with food, energy and water bills can apply.

At least 50% of the total funding must be spent on families with children, and the fund should also primarily be used to support households in the most need with food, energy and water bills. Payment will be made directly into bank accounts or with vouchers, where appropriate.

Council Properties and Community Groups:

A series of local community groups are due to take on or extend leases for multiple public spaces and community facilities in York, in order to secure their future.

These changes include a new lease for the sports and recreation facilities in Rowntree Park and extending the existing lease for the Poppleton Community Centre.

The agreements come as part of the latest update to council properties in York, ensuring local communities can benefit from the facilities and support for years to come.

Castle Gateway:

Plans to progress the Castle Gateway scheme are due to take the next step, with a planning application set to be submitted in the coming weeks.

Designs for the space around the Eye of York tested the different options with residents in August 2021 and in response, our design consultants BDP have developed designs that include:

- retaining the central oak tree;
- preserving the circular form of the space;
- and providing more biodiversity, performance spaces and seating in the area

The design also recognises the potential of the Female Prison steps and podium as a place for performance, with the planting design allowing lines of sight from the grassed area to enjoy music or theatre against the backdrop of the portico of the building.

All of this work helps move us closer to achieving the vision of a world class public space for this area and the area next to Cliffords Tower, as part of the Castle Gateway programme.

Transport for the North – Rail developments

On Nov 24th I represented the City of York at a key Board Meeting in Leeds where the Metro Mayors, council leaders and representatives of the Local Enterprise Partnerships gave a unanimous response to the Government's Integrated Rail Plan stating that it failed in terms of capacity, connectivity and disruption. In proposing the motion Mayor Andy Burnham said that the board has always given priority to east-west connectivity, with proposals for electrification and new lines/stations to decarbonise the system and address bottlenecks on the network. "History would not look kindly on the Board if it just accepted this was all the North was going to get. After discussing these proposals for years, last week a different solution was imposed on us without discussion" he said. During the meeting it emerged that business leaders in Liverpool would prefer not to have the half measures proposed than 7 or more years of delays and disruption and the Hull representative said that it was a 'Beeching moment' with no rail electrification to connect Hull before 2040 condemning their local economy and missing key opportunities for all weather electric freight connections East- West across the Pennines (as an alternative to the congested M62)

While there was no specific mention of the HQ for GB Railways, Transport for the North is supportive of bids for this to be in the North and as an Executive we are working with partners to ensure we can put forward the strongest possible bid for this to be located in the City of York, building on the strong rail industry presence and skills base already within the city.

Active Travel Programme

Whilst I share the frustration of campaigners and ward members who are eager to see progress delivering the cycle schemes with an overall budget of £3.1m (for which we secured £600k of government funding in 2020) I can now announce that last month 5 project officers commenced work focussed entirely on these projects. I will be able to give regular

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progress reports to my Decision Sessions during 2022, starting with the one on Jan 18th

Although separately funded via the West Yorkshire Combined Authority Transforming Cities Fund, the Tadcaster Rd scheme completed public consultation in September and is progressing alongside the highway maintenance work which will continue into 2022. As a result of considering representations in the public consultation, some elements will be identified in a 'phase 2' element, subject to approval at my January Decision Session.

Local Transport Plan

As reported in a paper to the Executive Member for Transport Decision Session in May 2021, LTP4 will build on work already done for My City Centre and the Local Plan and will complement the developing strategies for Carbon Reduction/ Climate Change and Economic Recovery. The engagement strategy set out at that time has already led to significant resident feedback, helping to shape a policy that builds on LTP3 adopted in 2011. Further work on these 3 strategies will lead to their adoption in the first half of 2022. In the case of the LTP4, its final form will be influenced by government direction expected in February, with a requirement for local transport authorities to adopt LTP policy documents focussing on delivering the decarbonisation strategy for Transport and demonstrating as the basis for funding bids how the measures will help to achieve carbon reduction as well as active travel and transport objectives.

'Digital' Residents Parking

Since the system went 'live' in September this year I have been working closely with officers to resolve difficulties that have been experienced by residents making use of the system, and help us to move towards a position where the benefits of the transition can be fully realised. As with any new IT system there have been some unforeseen challenges which I believe we have now mostly overcome, moving us towards the position where we are able to ensure that a relatively small number of residents need to be provided with support to renew or apply for permits. Below is just one detailed response (end of October) I have been provided with to give

members some context. I realise that the detail is complex and beyond what most need to know, but I hope it serves to illustrate the commitment from this administration to deliver system which caters for the needs of all residents living in or visiting residents parking areas across the city. This is having some impact on the roll out of new respark zones as it is clearly important for us to be confident that necessary changes have been completed before we add additional new permit applications. At the present time I believe this should be resolved by Jan 2022.

1. The Digital Strategy to move customer transactions online was agreed by Executive in 2014. This was a subject of Scrutiny in the last administration and the committee were content with the approach. Formed part of the Digital Services Programme.
2. Parking related transaction level in the customer centre was one of the main drivers (approx. 25% of Council's transactions);
3. The old system was life expired, lacked adequate reporting tools and had limited functionality. There was a desire to create a better customer experience and more efficient processes with online presence and mobile technology. To demonstrate eligibility in the old process, the customer would have to scan and submit hard copies of evidence. The CTAX look up in the new system automates this process. Importantly the system doesn't meet PCN (IT security) compliance and had to be replaced;
4. The proposed project was identified as part of the Digital Services Programme, agreed by the Digital Services Board and supported by the Place Directorate Management team;
5. The project spans several services areas. All have been committed to project delivery. This has involved service staff being dedicated to the project for extended periods. The project team is made up of the operational areas that are responsible for the delivery of the processes. Customer Services (inc. the web team), Business Support, Parking Services (back office and enforcement) and ICT. The Senior Responsible Officer (project board chair) is from the Parking Services management team in the Place Directorate and the project is managed by ICT;
6. The project team undertook a procurement process to purchase a new system. A framework designed to procure Civil enforcement systems was used. The contract was awarded for the Taranto

system (used in many local authorities including Manchester and Sheffield);

7. The project has spanned a 2 year period including developing the specification, procurement, configuration (very complex process), testing (extensive testing has been undertaken on the iterations of the system as it's been configured), training and go live was in September 2021. This was moved back several times (originally December 2020) to take into account outside work demand on the service areas involved. This included Covid pandemic response (e.g. a key project member was redeployed);
8. The majority of customers so far have 'transitioned' without issue. Some have used the call team in customer services to guide and have e-mailed and this has added to demand;
9. Between go live and now, several broad issues have been identified (issues identified can be mapped to these);
 - a) Issues relating to the customer journey – the system reflects the design of the CYC website which was co-designed by residents. The functionality in the customer portal is native to the Taranto system and is configured to enable CYC processes.

Work will be undertaken immediately to review and improve the customer journey on the website, including a review of how guidance on the pages can be made clearer to customers;
 - b) Issues relating to how the introduction of the system was communicated – at the time of go live it was felt that providing some concise information by letter would provide enough guidance to start customers on the website. The majority would then be guided by the information on the website. For those who are unable to engage with this, a series of offline processes were designed. It's clear that more detail could have been provided in the letter and there were some duplicate letters, which was largely down to how permits were stored in the old system. Also, the ongoing process in the new system differs from the approach when transferring to the new system. For example, in the first instance a customer must wait for their existing permit to expire to renew then are given 2 weeks to update. Once the customer is in the system, future renewals can be made to 4

weeks in advance. This guidance is on the website but is going to be made clearer.

Alongside the updating of the website, there will be communication to customers;

- c) Areas of the system that are not easy to use – several areas/processes in the system have been identified as not having a fault, but are complicated for the user. An example is the sequencing of the visitor permit ordering, authorisation card and resident parking permit;

The team will work on the guidance in the system to make this clearer;

- d) Data related issues – the data in the system has been transferred from the legacy Imperial system. This was inevitable in a life expired system and was very difficult to test. The authorisation issues are likely to be caused in some way by this (e.g. a mismatch in formatting between address leading to the CTAX look up not fast- tracking eligibility);

Lessons are being learned over the next year as more residents switch from paper permits in order to improve the experience for new users of the system. Any short term issues will be addressed as a matter of urgency;

- e) Faults in the Taranto system – The main issues are payments not being posted back to Taranto. This results in a permit not being created. Refunds are being given to customer in these cases. Also, irregular charges when a VRM change is enacted. **There are a handful of these cases but these are being treated as urgent matters and will continue to be until the issue is resolved;**

Cllr Andy D'Agorne

Deputy Leader and Executive Member for Transport

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Report to Full Council of the Executive Member for Housing & Safer Neighbourhoods

Delivering new homes and affordable homes

Enabling and supporting the delivery of new homes, particularly new affordable homes is a key objective for the council. Officers have been doing this through a range of measures including continued support for the council's Housing Delivery Programme (HDP), working with local stakeholders such as housing associations and developers to maximise delivery in accordance with the emerging Local Plan, promoting the sale of small self-build sites and supporting community-led development and innovative housing schemes. Opportunities are also being developed to deliver new homes through refurbishing, repurposing and improving existing buildings.

Whilst the council's own Housing Delivery Programme cannot deliver all the new homes the city needs on its own, it is both making a significant contribution to the city's housing stock and leading the way in terms of setting the standards for new build homes that tackle climate change and provide high quality, accessible and adaptable living for residents. With a minimum of 40% affordable tenures and high levels of engagement with existing residents to inform the design of each site, the programme is delivering Passivhaus homes on zero carbon sites. A key feature is the commitment throughout the site design to supporting all aspects of low carbon lifestyles including transport, green spaces, design for play, sociability, inter-generational living and live/work options. This has earned the city a place as one of the United Nations Centres of Excellence on High Performing Buildings enabling us to share learning and research at a global level as we continue to develop ways of tackling the Climate Emergency and provide good homes for residents.

So far the Housing Delivery programme (600 homes over 8 sites) has:

- Progressed construction and sales at Lowfield Green;
- Supported community-led development at Lowfield Green, due to start on site very shortly
- Established a Self-Build Register and supported self-builders through the sale of small plots of council land;

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- Secured planning permission at Burnholme and Duncombe Barracks and tendered the projects
- Progressed provision of affordable homes through the second hand shared ownership programme and begun to explore options for further extending this very successful programme;
- Obtained grant funding to provide more affordable homes through the Rough Sleeping Accommodation Programme;
- Obtained grant funding to support the Ordnance Lane project;
- Prepared a planning application and financial business case for the site at the Ordnance Lane and Hospital Fields Road site;
- Commenced design and viability work at York Central;
- Commenced public engagement, design and business case development work at Willow House and the South Walmgate Estate

The team continues to consider other sites for potential inclusion in the programme as well as whether there is potential for progressing development in other ways, for example through the sale of council land for developments with high proportions of affordable housing. So far this includes the 8 homes to be constructed by Joseph Rowntree Housing Trust on land off Fossway; sale of the Chaloners Court Garage site for self-build with £95k of supporting grant funding secured and the approved sale subject to business case of land at Tang Hall Library site for a shared home for 6 young adults with complex physical and mental health needs; and Morrell house for a community-led development to convert the building to rented apartments at below market rent (subject to business case). Preparations are also progressing for the acquisition into the HRA of the 20 new social rented homes that will be part of the Castle Mills development, subject to an Executive decision on whether to progress the development in the Spring.

By the end of 2021 the programme will have delivered 103 new affordable homes with 91 affordable homes due to commence construction in 2022 (including Castle Mills). It will have facilitated the commencement of construction of 25 self-build and community-led homes and attracted £7.5m of external grant funding. The Housing

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Delivery Programme is being used by the Local Government Association as an example of best practice in their case studies for other councils.

In terms of new affordable housing across the city allocated Local Plan sites will be the key delivery mechanism along with windfall sites and conversions. Current analysis indicates a further 4,000 affordable homes can be provided via Local Plan sites during the Plan period with overall housing consents over the last 10 years steadily rising. The very recent approval of 302 new homes on the Cocoa West strategic site is a positive development with 36% affordable housing being delivered by the development arm of Clarion Housing Association (16% above the brownfield Plan requirement incorporating the popular shared ownership model).

Improving the quality and energy efficiency of existing homes

Energy Efficiency Retrofit

The capacity of the city's housing stock to meet housing needs can also be enhanced by improving the quality and standards of existing homes. The current steep increases in energy prices along with post-Covid pressures on household incomes for many people underline the need to tackle fuel poverty and improve the energy efficiency and comfort of homes in the city. This objective aligns with the Climate Emergency and the fact that emissions from domestic properties account for around a third of York's locally generated carbon emissions.

Housing officers are producing an Energy Efficiency Retrofit Strategy to set out the actions needed to reduce emissions from the city's 90,000 dwellings. Meeting the energy efficiency challenge is a huge task and one that York, the same as other cities hasn't tackled before. The developing draft strategy went to Scrutiny in October for cross party discussion and input. Discussions are also taking place with experts and community partners such as York Community Energy and York Energy Advice and a draft strategy for consultation will come forward in the Spring.

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Alongside the strategy development the council has been getting on with bringing in external funding wherever possible and delivering projects on the ground. This approach has helped to inform the development of the strategy; started to develop local skills and supply chains and a pipeline of work and is also establishing new staff capacity, knowledge and skills inside the council.

So far the council has secured just over £5m of Government funding for energy efficiency retrofit for works in the private rented, homeowner and social housing sectors – around 3 times the average per capita award across the country. A further bid for £280,000 to the Social Housing Decarbonisation Fund has been submitted which will be match-funded by £353,000 of council funding from the energy efficiency allocation in the Housing Revenue Account. By using match-funding carefully the council will be able to deliver energy efficiency improvements to 78 council homes whilst still retaining £1.2m of the previously allocated £2m HRA investment to use to draw in future funding.

Housing officers also collaborated with the Carbon Reduction Team to deliver a very successful event on decarbonising all types of buildings, bringing many stakeholders together during the recent York Business Week.

Private Rented Sector standards

The council's Private Sector Housing and Adaptations Team has been continuing with further work to improve energy efficiency standards in the Private Rented Sector (PRS) and is a leading authority in this area of work. National Minimum Energy Efficiency Standards (MEES) require a minimum EPC level of E for new tenancies. In March 2020 the council was awarded Government funding to be part of a pilot project to produce a national 'toolkit' to help local authorities enforce the regulations. This identified 300 non-compliant homes and helped 123 to improve their energy rating with an estimated £33,900 saved on energy bills. A further consortium bid leading 8 other councils in the region to extend this work through to 2022 has recently been successful and will help to develop a Northern MEES Forum to add value to energy efficiency work in the region.

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The team continues to enforce overall housing standards regarding Houses in Multiple Occupation under the mandatory scheme for HMOs with 5 or more occupants and also responds to complaints raised by tenants in rented accommodation that is in poor condition and/or poorly managed. In 2020/21 170 inspections were carried out of newly licensed HMOs. 84 properties were found to be up to standard, 4 category 1 hazards were found (fire safety, crowding, fall hazard) and 103 category 2 hazards. 79 inspections were carried out of previously licensed HMOs due for renewal; 48 were up to standard and 1 category 1 hazard, 15 category 2 and 12 in breach of management regulations were found.

The first stage of a statutory consultation on extending additional licensing to HMOs with 3 or 4 occupants was carried out between 16th April and 27th June 2021. Whilst the outcome of the consultation demonstrated broad support for the proposals in principle it was decided to undertake a second round of consultation allowing respondents to consider the more detailed proposals that have now been formulated and offering those people likely to be affected by the proposals a further opportunity to make comments. A report on the outcome of the consultation will be considered by Executive later in the Spring.

The Adaptations Team continues to support adaptations and improvements to private and council housing where needed to enable people to continue living in their own homes, whether on discharge from hospital or in other circumstances. In 2019/20 over £1.8m of Disabled Facilities Grant was allocated to individuals for this purpose, rising to over £1.9m in 2020/21. Work costing less than £5k (eg. simple stair lifts, level access showers, some ramps etc) is not means tested and urgent needs are fast tracked wherever possible. Additionally the Falls Prevention Service continues to install smaller quick items such as grab rails and improved bannister rails to help prevent falls. A new dedicated OT (Occupational Therapy) post is now working to support council tenants including looking at how additional accessibility measures can be included in existing work programmes and to ensure that the new Housing ICT system will enable easy identification of accessible/adapted properties.

Housing for older people

The construction and capital property projects that make up the council's Older Person's Accommodation Programme have now been completed. The programme has delivered the refurbishment and extension of independent living accommodation at Lincoln Court, providing 35 accessible, modern and energy efficient homes with large communal spaces; the extension of Marjorie Waite Court extra care apartments with the development of 30 apartments, 4 bungalows, residents communal facilities, a community hall and a large community café and social area; the transfer of Haxby Hall care home to Yorkcare Homes with planning approval to modernise to provide specialist dementia care; and the procurement of a care home on the Burnholme Hub site which is now completed and open – the council has nomination rights for 25 beds at actual cost of care rates including nursing and dementia beds.

The programme has also conducted city wide research to determine how and where residents want to live in older age, which is now being used to inform projects across the city, working with social landlords, commercial developers and the council's own Housing Delivery Programme to help meet needs for housing for older people. The benefits of the programme include a net increase of 187 new, modern, accessible care home beds in the city and an increase of 285 extra care apartments with a further 50 with planning approval and others coming forwards. Covid has had and is still having a significant impact on the care sector and further work will be done to assess how this impacts on housing needs for older people.

Tackling rough sleeping and homelessness

Covid has clearly had a significant impact on the numbers of people in need of re-housing or on the verge of homelessness, as well as impacting on the council's approach to providing emergency, temporary and resettlement accommodation in order to remain Covid safe.

The council has continued to provide a high quality Housing Options Service and a nationally recognised advanced Resettlement Service with a major emphasis on preventing homelessness, as well as providing support and pathways for people who do become homeless to

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find their way back into settled tenancies and permanent accommodation.

Supporting rough sleepers

During Covid the homelessness team worked hard to ensure that everyone had a place to sleep which was safe and minimised the risk of infection. The preventative work being done by the council and its partners continues to keep the number of rough sleepers low, so that despite the continuing need to avoid the use of shared accommodation for emergency response this winter, there will still be sufficient capacity to ensure additional emergency winter beds are available for everyone in need – 14 additional winter beds will be available in council hostels with extended provision at Ordnance Lane currently providing 10 extra rough sleeper beds. The council's directly managed and commissioned hostels provide beds for up to a total of 115 people all year round.

The team has continued to successfully win Government funding to support rough sleepers and those in hostels/on the verge of rough sleeping back into settled accommodation. £560,000 Rough Sleeper Initiative funding supports a Rough Sleeper Coordinator, 4 'Housing Navigators', several mental health support workers and 2 Private Rented Sector Officers. This work has significantly reduced our rough sleeper numbers from 29 in 2017 to 3 last year. The rough sleeper count for 2021 took place in early December and has now officially been signed off as 4. Funding has also recently been secured along with Scarborough, Harrogate, Ryedale and Selby councils for a 12 month pilot to help ex-offenders access private rented accommodation.

Preventing homelessness

Currently, the number of requests for advice and help to the Housing Options Team has increased from around 80 per week pre pandemic to around 200 per week. Wherever possible housing advice will prevent homelessness. In 2019/20 the team achieved 294 successful homelessness preventions; in 2020/21 209 preventions and up to 3rd Dec 2021 132 preventions.

Housing waiting list

Despite prevention efforts the current economic situation, Covid, Brexit and inadequate Government Welfare Support are all combining to increase the pressure on the Housing Waiting List. In October 2021 the list had increased from 1,500 in 2019 to 2,000 with a backlog of over 500 new applications to be managed by the Housing Options Service.

In October 2021 an Action Plan was implemented by Housing Services in response to this situation and in the context of the forthcoming introduction of a major new ICT system throughout housing services and the switch from North Yorkshire Home Choice to a York Based lettings system, which will happen in the Spring. The Action Plan includes triage of all applications to focus on those most in need; a plan to ensure the most urgent cases receive new home offers during the down time between the transition from the existing IT and allocations policy to the new York based IT and allocations policy planned to 'go live' in April 2022; renewed efforts to recruit staff to fill vacancies and increasing the capacity of the lettings team; and providing regular information and advice to those who are currently in the lower priority band. Future policy work will look into the possible suitability of supporting some people categorised as lower priority into low cost home ownership (such as shared ownership) as an alternative to social housing (building on recent work on affordable housing carried out by Scrutiny).

The total number on the waiting list has now decreased to 1,800. However there are now 825 applications to be assessed meaning the Action Plan will continue to focus on this work.

Temporary accommodation

There is also an increased number of individuals and families who are vulnerable and with complex needs who require support to enable them to acquire and/or retain tenancies. Whilst we have 57 new purpose-built apartments housing up to 160 people at James House for families and other statutory homeless in need of temporary accommodation, post-

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Covid pressures mean that this accommodation is now generally full. Crombie House has been re-opened on a temporary basis to provide additional supported family accommodation for up to 7 households, pending its later development as specialist supported accommodation for mental health needs.

Resettlement Accommodation and Complex Needs Housing

The council and its partners continue to operate resettlement accommodation in a number of houses with support that helps people move on from hostels into independent tenancies. However, the growing demand for housing with support for people with complex needs is a significant challenge. The council's new mental health housing pathway is now starting to become available and packages of wrap around support can be provided with Housing First places. The teams are also continuing to explore options for further increasing Housing First places working with partners across York. A total of 12 new Housing First placements are being put in place this year. Six additional properties for providing long term supported accommodation for people with complex mental health needs are currently being purchased following a successful funding bid.

Managing council homes and supporting tenants

The Covid pandemic has had significant impacts on the management of the council's 7,500 council homes as well as support to leaseholders. During the earlier lockdowns housing services staff focussed a great deal of effort on supporting vulnerable tenants, for example phoning the majority of tenants to check on their welfare. More recently they have been supporting tenants in financial difficulties and struggling to pay bills. Rent arrears have increased from £975k in March 2020 to £1.25m in October 2021. Along with many other sectors Housing Management has been facing recruitment problems and increasing demands for support.

As part of the Housing and Building Services Action Plan officers are triaging housing management work to focus on the most urgent issues

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for customers e.g. letting new homes, progressing urgent moves, supporting people in financial difficulty and taking action on serious Anti-Social Behaviour. Work has also been continuing on Tenant Engagement as far as Covid has permitted (for example, the production of a new Tenant and Leaseholder newsletter 'Open Door') and tenant engagement will be a key focus for future work, alongside plans to review the delivery of Housing Management Services so as to ensure that Housing Management Officers are able to support our tenants as effectively as possible.

Repairs

Covid and other pressures outlined above have also led to a significant backlog of work on routine repairs, planned repairs and voids (empty council properties waiting to be relet). During the first Covid lockdown and summer months of 2020 a backlog built up of around 6,000 routine repairs and maintenance jobs that couldn't be done due to Covid. This was made worse in July/Sept this year by a big surge in demand as Covid restrictions eased combined with housing repairs staff being significantly impacted by Covid and the need to self-isolate. In October the surge in demand for repairs also resulted in up to a third of tenant phone requests being missed. The planned maintenance programme (roofing, kitchens, bathrooms, standing water programme) was off-site for 5 months during lockdowns with additional time needed to get back on site in a Covid safe way.

The Housing and Building Services Action Plan instigated in October included triaging repairs to prioritise emergencies, procuring additional contractor support for planned maintenance, prioritising internal staff to housing maintenance away from traded schools work and focussing those teams on reactive repairs to prevent any further backlog; providing additional staff to handle customer calls and additional staff capacity to manage contractors; and communicating as much as possible the situation to tenants. At present the triage approach is working as planned and target times for emergency repairs are being met. It is estimated that the backlog of repairs will take several months to resolve. The additional staff capacity for taking calls is still in place. In the fairly

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near future it is hoped that the new ICT system will enable tenants to log and track their own repairs and book a convenient timeslot.

Voids

The impacts on repairs services have been one of the factors in the increased number of voids, which in turn of course has had an impact on the housing allocations and temporary accommodation system. This has been treated as a key priority as part of the Housing and Building Services Action Plan with a piece of parallel strategic work on how to better manage voids in future also being undertaken. The Action Plan included procuring several different additional contractors to bring void properties back into a lettable state and putting in place additional voids management capacity and a dedicated Voids Coordinator. The number of voids peaked at 171 a few weeks ago and is now down to 120 and continuing to move in the right direction. The 51 properties so far made available are helping to relieve pressures for those in the most acute housing need. Of the 120 remaining voids 57 are in the general voids process whilst 32 are in need of major works before they can be relet. A further 31 are held back for a planned refurbishment programme starting next year or are in extra care schemes where tenants need a care support offer around their tenancy. The current care staff market is very overstretched nationally and we will consider short term options in the New Year.

Community Safety

Anti-Social Behaviour

The council's Neighbourhood Enforcement Team continues to work in partnership with the police as part of the Community Safety Hub. Neighbourhood Enforcement Officers work across 3 geographic patches to align with North Yorkshire Police's neighbourhood policing boundaries with a remit to tackle environmental crime and low level anti-social behaviour including domestic noise nuisance, fly tipping, litter, dangerous dogs and nuisance behaviour associated with the city centre. Enforcement Action can range from issuing a fixed penalty notice

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through to prosecution. The team are also able to issue Community Protection Notices in response to persistent ASB. In 2020/21 108 warnings and 3 notices were issued following a written warning. In 2020/21 partly as a result of Covid a particularly high number of noise related warning letters were issued (689) with 23 noise abatement notices. In 2020, 2721 complaints of noise were received compared to 2376 pre-covid in 2019. In 2021, 2547 complaints had been received between January and November and the year is not yet complete. In general the principle of the council's approach to enforcement is to educate, encourage and warn before moving to formal enforcement and this continues to be effective whilst perpetrators are aware that formal enforcement will and has been taken where necessary.

High Risk Anti-Social Behaviour

The Community Safety Hub is developing a new approach to the most serious ASB through more closely aligning its work with the York City Centre and York Outer ASB multi-agency meetings. Closer working with housing officers is being developed so that more serious cases can be escalated earlier to the Hub.

Serious Organised Crime

Fortnightly intelligence meetings take place with the NYP Intelligence Unit, Neighbourhood Policing Teams, CYC Legal, Childrens Social Care and Community Safety. These focus on exploitation and county lines/drugs activity and are supported by a proactive approach to intelligence gathering. The forcewide Serious Organised Crime Board continues to meet quarterly, supported by a Disruption Panel focused on disrupting organised crime groups across the districts and city.

In recent months there have been a number of very serious instances related to the exploitation of vulnerable people with potential links to alcohol, drugs and organised crime. Lessons learned processes are still underway and I am having further discussions with the Police Commander for York and Selby and the council's Head of Community Safety about future approaches to policing particularly in the central areas of York and the potential to further improve the effectiveness of

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multi-agency working involving an appropriate wide range of agencies in this very important issue for the city.

Domestic Abuse

Public Health now lead on the council's response to Domestic Abuse. In keeping with the Domestic Abuse Act 2021 a new draft York and North Yorkshire Domestic Abuse Safe Accommodation Strategy has been drafted and is currently out for consultation with the final strategy to be published by 5th January 2022. The intention is for this to be a 12 month strategy pending incorporation of safe accommodation into a new Domestic Abuse Strategy focussing on city ward partnership working, prevention and strengthening support for victims of abuse.. A new Domestic Abuse Local Partnership Board for the City of York is also being established via a paper to Executive this month.

Financial Inclusion

As a result of Covid the council's Financial Inclusion work has become even more crucial than ever in order to support our residents who are struggling the most financially. This is both through emergency funding direct to those who need it most via the York Financial Assistance Scheme and other hardship funds and through working with partners to support and fund advice services and projects which can help residents manage and improve their financial situation and access employment and a more resilient financial position.

Early in the pandemic an additional amount of £1 million was added to the York Financial Assistance annual budget of £200k. It has been used to both directly supplement payments to individuals and to support other initiatives to tackle the immediate impacts of Covid including support for free school meals during school holidays when Government funding has been lacking. YFAS payments help mainly with emergency food and fuel costs as well as items such as white goods which enable people to stay or move into the community. Support for essential access to mobile phones and internet connectivity is also included.

The council also provides Council Tax Support and Discretionary Housing Payments and has been responsible for distributing the Government's Covid Support funding to those most in need to help with

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food, energy and water bills. Through the Local Covid Support Grant we provided funding for free school meal vouchers and other related school activities throughout school holidays in 2021 as well as one off payments to Council Tax Support claimants with dependent children under 18, as well as other York residents in need of assistance and with minimal savings. In addition through the CTS Hardship Scheme each resident on CTS has received a £75 contribution to their council tax in 21/22. Further Government funding of £1m to support families through the winter was belatedly announced at the end of October. The Household Support Fund (HSF) is being distributed in a similar way to the local covid support grant with two payments (December & Feb) been made directly to residents on CTS and other welfare benefits along with an open application process for all residents. In addition there is a fuel voucher scheme that will see vouchers distributed in partnership with local energy efficiency advice givers.

The first HSF payments were issued w/c 6th December both direct payments and one off applications. There were 2,634 payments to individual families with a value of £370k paid directly into their bank accounts.

The Financial Inclusion Steering Group has continued to oversee a great deal of networking and partnership working, as well as awarding over £113,000 of funding to 7 projects for 2021/22 to support residents struggling with financial challenges. These included advocacy for older residents; financial literacy training and support for homeless people; advice delivered through GP surgeries; employment skills and training for over 50s; and training for financial advice workers. A detailed six monthly report on the council's financial inclusion provision is going to the Executive Member for Finance and Performance Decision Session on 13th December.

Report of the Chair of Customer & Corporate Services Scrutiny Management Committee

16 December 2021

1. This report is submitted by the Chair of Customer & Corporate Services Scrutiny Management Committee (CSMC), in accordance with the constitutional requirements set out in Standing order 8.3 (m) to update Council on scrutiny work and to set out any recommendations such as may be made to Council in relation to that work.

Proportionality & arrangements for substitutions

2. The membership of Economy & Place Policy and Scrutiny Committee continues to be dis-proportionate to the make-up of the Council and a Liberal Democrat Member continues to be listed as a substitute for the Green Member on CSMC, leading to a voting majority for the Liberal Democrats whenever this substitution occurs. Members will be aware that I have recorded my concern at these arrangements on several occasions as I believe them to be contrary to the spirit and purpose of the legislation as pertains to proportionality on Scrutiny Committees.
3. I have written to the relevant Group Leaders several times and sought dialogue with individual Members directly. I have also written to the Monitoring Officer and Chief Operating Officer expressing my view that the continuation of this situation not only serves to undermine the democratic institutions of this Council but creates ill-will amongst and between both Members and Officers. This feeds a toxic culture that, in my view, has become even more pervasive since the publication of the Public Interest Report in April this year.
4. I do not raise these concerns lightly and take seriously my responsibility as Chair of the Council's Statutory Scrutiny Committee to protect the integrity of the corporate scrutiny function. I raise them again in light of recent comments from the Local Government Association around the culture within the organisation and do so in the hope that a resolution can yet be found.
5. **Scrutiny Work**
6. This report updates Council on continuing arrangements for scrutiny since my last report to Council in July 2021. In the summer, in line with the improving position related to Covid 19 at that time, formal Scrutiny Committee meetings reverted to being physical face to face meetings held in West Offices. These have been held safely in accordance with

Covid 19 guidelines and good practice, as well as protocols applicable to West Offices itself at this time. However, not without challenges relating to numbers and colder weather as winter approached. Members will be aware that, following advice from our Director of Public Health in response to deteriorating Covid figures, we have now reintroduced remote meetings for scrutiny until the end of January 2022. The situation will be reviewed at that time.

7. In terms of the pattern of meetings, whether face to face or remote, these have continued to follow the format introduced when we first went into lockdown, namely formal monthly meetings of CSMC and quarterly formal meetings of Standing Scrutiny Committees, with Scrutiny Committee Forums also being held quarterly for more detailed consideration of issues. In addition, meetings of Scrutiny Chairs and Vice Chairs have been scheduled for alternate months, although with limited success. For that reason, I intend to review arrangements for these Chairs sessions to stimulate more interest and focus, if possible.
8. In addition to the regular Committee meetings, a number of 'Commissioned' Scrutiny Meetings have been scheduled or taken place including a particularly in-depth series of meetings to consider the proposed changes to City Centre access involving CSMC, Economy & Place and Health Scrutiny Committees. Although it was not possible to agree a cross-party position on the substantive question, a number of unanimous recommendations were subsequently agreed and put forward to Executive.

Scrutiny Resources

9. Resources available to support scrutiny remain limited. We are still in the midst of a pandemic with all the demands on staff and Member time associated with it. There are still no Officers in post dedicated in specialising and supporting scrutiny and that continues to influence how scrutiny is undertaken in the Council moving forward. Equally, directorate officers have limited time to support intense scrutiny reviews. Our corporate scrutiny work plan was specifically introduced in response to these pressures and set out in advance manageable workloads for Members and Officers.

Corporate Scrutiny Work Planning

10. The Chair and Vice Chair of CCSMC have continued to meet monthly to discuss work planning corporately across all Committees in a continued effort to manage resources effectively across the piece and avoid duplication of effort by Scrutiny Committees. An updated version of the

corporate scrutiny work plan is considered by CCSMC. Annex A to this report sets out a current version of the work plan for information.

Reviews

11. I am pleased to report that the Housing & Safer Neighbourhoods Scrutiny Committee has completed a full scrutiny review in this period on affordable homes in new housing developments. The recommendations arising from that review will be considered by the Executive in January 2022. The final report was ably compiled by Councillors Fenton and Pavlovic, as Chair and Vice Chair, in true scrutiny Member-led fashion. Given the current lack of Scrutiny Officers, this demonstrates a model for how Members might wish to proceed with any reviews in the future. It does, of course, rely on a greater commitment from Scrutiny Members in participating in and compiling work for scrutiny reviews. Whilst this is strongly encouraged, it should not be seen as a substitute for appropriately resourcing Democratic Services to properly support Scrutiny going forward.

Post-Decision Call-Ins

12. Since my last report to Council in July 2021, there has been one post decision call-in meeting held on 6 December 2021 to review the Executive decision relating to Strategic Review of City Centre Access and Car Parking. During this meeting, the Green Member on the Committee was substituted by a Liberal Democrat Member. The Call-In fell.

The number of post decision call-ins has decreased in recent months, which hopefully reflects the work scrutiny has been doing to actively engage with Officers on undertaking early pre-decision scrutiny of key business. The benefits organisationally of good, effective early scrutiny are considerable both to Officers and Members and I continue to aspire to a more collaborative culture within scrutiny. The value of engaging Officers in consulting backbench Scrutiny Members early on key projects to help inform the Executive in their decision making, cannot be underestimated. Decision making becomes more roundly informed with the Executive and Scrutiny working together to drive improvement in public services. I will continue to seek to maximise worthwhile opportunities for early pre-decision scrutiny, with Officers, Executive Members and Scrutiny working together to enable us all to focus our time and efforts where they are really needed in these times of stretched resource. **Constitutional Review – Changes to Scrutiny**

13. Members will be aware that there is an ongoing review of the Council's Constitution, which Audit & Governance Committee have been considering. My understanding is that there are likely to be changes to Scrutiny Procedure Rules and the way we currently operate our call in process. As Chair of CCSMC I have provided comments to Audit & Governance Committee, together with those of our Vice Chair, Councillor Fenton. All other Scrutiny Committee Chairs were also offered the opportunity to comment on the proposed changes. Ultimately, any changes will be reported to Full Council for consideration as part of the full revised Constitution.
14. I would like to take this opportunity to remind all Members that this revised constitution will likely last longer than any single administration and that proposed changes should reflect not only the letter but also the spirit and purpose of the legislation and statutory guidance. It is vitally important that all Members consider the implications of any revisions to Scrutiny arrangements both from their current perspective but also from the perspective of their holding different positions or roles in the future. It should go without saying that a robust and constructive scrutiny function is in everyone's interest, whatever the make-up of the administration.

Annual Scrutiny Report

15. To date, this year, we have not yet prepared an Annual Scrutiny Report for consideration by Council, as a result of decreased scrutiny activity during the pandemic. It provides us with an opportunity to review our format and develop a more engaging method of reporting. CCSMC will present an Annual Report to a future Council meeting.

Report Recommendation

16. Members are recommended to receive and note this report;

Reason: To comply with the Council's constitutional requirements for receiving an update from the Chair of CCSSMC.

Councillor J Crawshaw

Chair, Customer & Corporate Services Scrutiny Management & Policy Committee

Annex A – Corporate Scrutiny Work Plan

Annex A

Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CC	02/03/2021		Training	1) Zero Carbon Pathway Training
CEC	02/03/2021		Forum	1) Recovery & Mental Health Resilience in schools 2) Early Years: informal discussion on priorities, to include - Nursery Provision update
CSMC	08/03/2021	26/02/2021	Committee	1) Public Health, 2) Q3 Finance & Performance Monitor 3) Future Roadmap to Recovery (to include schools reopening, how and when will funds be allocated, impact on existing strategies),
CC	09/03/2021	01/03/2021	Committee	1) Review Zero Carbon Pathway Training 2) Establishing KPIs the we will use to drive a zero carbon pathway
	25/03/2021		E&P	1) Waste Services Update
Call In	29/03/2021		HASC	1) Urgent Scrutiny A&E?
E&P	30/03/2021	22/03/2021	Forum	1) Accessing Financial Support & Benefits Entitlements 2) Place Transport Capital Programme - 2021-22 Budget Report
CEC	06/04/2021		Committee	1) Update on Community Hubs (to include Annual review of ward committee funding, Executive Member for Culture, Leisure and Communities Tuesday, 2 February 2021)

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CSMC	12/04/2021	31/03/2021	Committee	1) Public Health Update 2) Overview report on Procurement 3) Medigold Re:Procurement
HASC	13/04/2021		Commissioned	1) Transfer of A&E services to Vocare at the Hospital Trust 2) Update on Plans for the future of health and care in York, Executive Thursday, 18 March 2021 (JC Suggestion, PD to confirm) (Cmt Members agreed this at the 9 Feb meeting)
	13/04/2021		HASC	1) Vocare/A&E 2) Health & Social Care Plan Update
HCS	19/04/2021			1) Community Safety update (including river safety & police/fire)
CC	20/04/2021		Forum	1) Relationship between the Local Plan and the Climate Change Strategy
Com. Slot	27/04/2021		HASC / E&P	1) City Centre Accessibility?? TBC
Call In	29/04/2021			
CEC	05/05/2021		Forum	1) Looked After Children 2) Incl Placement Review / Placement Breakdown / Out of Area Placement Foster Carer Remuneration

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CSMC	10/05/2021	30/04/2021	Committee	1) Major projects update including York Central 2) Tracking Outcomes of Motions 3) Work Plan (inc Ethical Asset Disposal Policy Update & Remote Working Update)
HASC	11/05/2021		Committee	1) Update on the Peer Review Work – Reducing Admissions to Care – update to be at the March Committee, once the review has taken place. 2) Covid Update - Brief overview of the latest figures then hone in on specific areas, vaccine roll-out, take-up rates and any early indications of effectiveness, non-Covid-related health impacts of the pandemic e.g cancer screening, routine (urgent?) surgery cancellations/wait times etc and keeping a close eye on care homes and any undue pressure to discharge covid-positive patients back to care homes 3) All Age Learning Disabilities Strategy 2019 – 2024 https://www.healthwatchyork.co.uk/news/all-age-learning-disabilities-strategy-2019-2024/ – Update on progress with delivery of the strategy.
Com. Slot	12/05/2021			
HCS	24/05/2021		Forum	1) Affordable Housing on new developments
Call In	24/05/2021			

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
E&P	25/05/2021	17/05/2021		<p>1) Ongoing Economic Recovery Strategy Update - “Reskilling the workforce” including working with partners such as the universities</p> <p>2) Oversight of Skills Board and reporting mechanisms</p> <p>3) Update on In-Work Poverty Review (as part of the Corporate Review into Poverty)</p>
CEC	07/06/2021	27/05/2021	Forum	1) Work Planning 2021/22 Municipal year
Call In	07/06/2021			
CC	09/06/2021	01/06/2021	Forum	1) Work Planning 2021/22 Municipal year
CSCM	14/06/2021	03/06/2021	Committee	<p>1) Public Health Update</p> <p>2) Organisation Development Programme Update Part A - Internal; workforce development, new ways of working, culture Part B - External; Customer Services, public interactions with CYC</p> <p>3) Work Plan (inc Ethical Asset Disposal Policy Update)</p>
HCS	15/06/2021	07/06/2021	Forum	1) Work Planning 2021/22 Municipal year
HASC	22/06/2021	14/06/2021	Forum	1) Work Planning 2021/22 Municipal year
Com. Slot	28/06/2021			
E&P	30/06/2021	22/06/2021	Forum	1) Work Planning 2021/22 Municipal year

Annex A

Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CEC	06/07/2021	28/06/2021	Committee	1) YSAB report - Recovery Curriculum 2) York Learning annual report – set-up of improvement / Governance board 3) Youth services / Holiday Activities and Food fund report
CC	07/07/2021	29/06/2021		1) Our Big Conversation resident engagement feedback 2) Proposed Key Performance Indicators
CSMC	12/07/2021	01/07/2021	Committee	1) Public Health Update – Covid19 (Sharon Stolz) 2) Finance and Performance Outturn 2020- 21 (Debbie Mitchell) 3) Scrutiny Work Plan (including sub-committee work plans and future meeting arrangements)
HCS	14/07/2021	06/07/2021		1) Affordable Housing on New Developments
Call In	19/07/2021			
Com. Slot	26/07/2021			
E&P	27/07/2021	19/07/2021		1) Q4 Finance Monitor 2) Quarterly Economic Update and Skills Plan
HASC	29/07/2021	21/07/2021		1) Update on the peer challenge commissioned in Adult Services 2) Update from the CCG/Hospital Trust regarding recovery and the backlog/waiting lists across hospital/mental health services
Call In	09/08/2021			

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CC	01/09/2021	06/09/2021	Forum	
CSMC	06/09/2021	26/08/2021	Committee	<ul style="list-style-type: none"> 1) Public Health with Long Covid Modelling 2) Q1 Finance Update including Budget Setting Process 3) Motion Tracking Update 4) Petitions Schedule 5) Work Plan
Call In	13/09/2021			
CEC	14/09/2021	06/09/2021	Forum	<ul style="list-style-type: none"> 1) Early Help strategy – multi-agency 2) Early Years sufficiency update- information report 3) Inclusion Review consultation results - information report
HCS	21/09/2021	13/09/2021	Forum	<ul style="list-style-type: none"> 1) Reflection on the Housing Delivery Program 2) Older Persons Accomadation
HASC	22/09/2021	14/09/2021	Forum	<ul style="list-style-type: none"> 1) The York Health and Care Collabrative update 2) The York Health and Care Alliance Update 3) Covid 19 Update
Com. Slot	27/09/2021		CEC	<ul style="list-style-type: none"> 1) Reducing Costs Board Report 2) SEND finances update report

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
E&P	28/09/2021	20/09/2021	Forum	1) To receive an update on the developments of the various strategies, any major projects and planning; eg. Tourism Strategy, Skills Plan, Local Transport Plan, Economic Recovery Strategy
CEC	06/10/2021	28/09/2021	Committee	1) Bi-annual Safeguarding Partnership update report – to include Adolescence strategy 2) Safeguarding in schools update- information report 3) Care proceedings / Ambition Board – Business Intelligence report 4) Financial Monitor Q1
CSMC	11/10/2021	01/10/2021		1) Complaints report update 2) CMT Restructure update (with Organogram) 3) Motions Update
CC	12/10/2021	04/10/2021		1) Climate Change strategy update- including LTP progress update 2) Partners/stakeholder engagement – discussion re. gaps or missing opportunities 3) 2020/21 emissions report (key performance indicators)
Call In	18/10/2021			

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
HCS	19/10/2021	11/10/2021		1) Decent Homes Standard Retrofit Strategy discussion (Housing Energy Efficiency Strategy) 2) Housing Service – impact of COVID and Brexit 3) Winter homelessness provision 4) Q1 Finance Monitor
Com. Slot	25/10/2021		E&P/CSMC	1) economic and environmental impacts; post-Covid recovery / changing city centre / pro low-car / air quality/environmental improvements. Input from YorkBID, York Hospitality Board, MIY & relevant Exec Member(s) / Senior Officer(s)
Com. Slot	25/10/2021		HASC/CSMC	1) specific needs of Blue Badge users and the impacts of the current temporary extensions / proposed permanent scheme. This should include discussion of both appropriate mitigations and also consideration of how people for whom car access is essential can be accommodated. Input from My Sight, York Disability Rights Forum, York Older People’s Assembly, Age Friendly York & relevant Exec Member(s) / Senior Officer(s). Opportunity to discuss / launch My Sight’s Street Charter?

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CSMC	01/11/2021	22/10/2021	Committee	1) York Central Quarterly Update 2) Digital Inclusion Strategy Update 3) Ethical Asset Disposal Policy Update
HASC	02/11/2021	25/10/2021		1) Update on the recent CQC Inspections and Foss Park 2) Health & ASC Finance & Monitoring reports 3) Health and Wellbeing Board Update
E&P	03/11/2021	26/10/2021	Forum	1) Economic Strategy 2) highways infrastructure asset management update 3) parking update 4) Q1 F&P Monitor
Com. Slot	08/11/2021		Pre Decision CSMC	1) Pull together findings from the two previous meetings, consider the final report going to Executive and to make any further/final recommendations.
Call In	08/11/2021			
Com. Slot	23/11/2021		E&P / CC	Green Jobs / Green Infrastrucure?? TBC
CC	30/11/2021	22/11/2021	Forum	1) Climate Change Strategy 2) Transport Model and how to use it to Explore Carbon Reduction Issues Part 1 3) Our Big Conversation Phase Two
Call In	06/12/2021		Call-In	1) Car-Parking Review

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CEC	07/12/2021	29/11/2021	Forum	1) CVS updates (strategic plan, VCS survey, volunteer hub) 2) Commissioning - Autism strategy 3) Youth Mental Health scrutiny review – draft report 4) Improvement Journey updates – to include Foster Carer strategy- information report
CSMC	13/12/2021	03/12/2021	Committee	1) Public Health Update - Covid19 & Omicron Variant 2) Q2 F&P Update inc Budget Setting Arrangements for 22/23 3) Schedule of Petitions 4) Scrutiny Research Budget
HCS	14/12/2021	06/12/2021	Forum	1) Roundtable discussion with stakeholders to gather information for the scrutiny review into how Housing policies can better support resilient communities
HASC	15/12/2021	07/12/2021	Forum	1) Adult Social Care provision, including Older Persons Accommodation programme commissioning strategy and plan in this area 2) Update on smoking cessation and tobacco control in York 3) Covid19 Update
Com. Slot	17/12/2021			
E&P	21/12/2021	13/12/2021		1) Local Transport Plan

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
CEC	04/01/2022	21/12/2021	Committee	1) Holiday Activities and Food (HAF) Programme 2021 Update 2) Early Help via CYC Local Area Teams – to help inform Community Hubs review 3) Community Hubs scrutiny review - interim report 4) Financial Monitor Quarter 2
Call In	05/01/2022			
CSMC	10/01/2022	31/12/2021	Committee	1) Capital Programme Update inc any York Central Updates 2) Legal Services Restructure & Governance Arrangements Update
CC	12/01/2022	04/01/2022		1) Climate Change Strategy 2) Strategy Pathway proposal 3) Local Transport Plan 4 strategy proposals 4) York Hospital Emisisions Reduction Work
HCS	18/01/2022	10/01/2022		1) Anti-Social Behaviour Report (to include management of ASB from a housing tenancy perspective, and an opportunity to feed in to the review of the Safer York Partnership strategy) 2) Housing Strategy 3) Q2 Finance Monitor
Com. Slot	18/01/2022			

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
HASC	24/01/2022	14/01/2022	Committee	1) Childhood Obesity- considering the work of other authorities and identifying potential funding streams 2) Whole population dental Health in York - Representative's from the Local Dental Committee, NHS England, Public Health and Healthwatch York and various other professionals/organisations/service users will be invited to attend
E&P	25/01/2022	18/01/2022		1) Update on carbon reduction with attendance at Cllr Widdowson, Pauline Stuchfield & Claire Foale 2) York Central Update with attendance of landowners to answer questions on commercial aspects of York Central 3) Q2 Finance Monitor
Call In	25/01/2022	Yes	Yes	1) MIY SLAs
Call In	07/02/2022			
CSMC	14/02/2022	04/02/2022	Committee	1) Organisation Development Update Internal 2) Organisation Development Update External 3) Update on Motions
Com. Slot	28/02/2022		CEC	1) Children's Mental health Provision TBC
CEC	02/03/2022	22/02/2022	Forum	1) Public Health in York Update 2) Covid 19 Update 3) staff absence/sickness rates within the Peoples directorate

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
Call In	07/03/2022			
CC	08/03/2022	28/02/2022	Forum	
CSMC	14/03/2022	04/03/2022	Committee	1) Q3 F&P Update
HCS	15/03/2022	07/03/2022	Forum	
Com. Slot	22/03/2022			
E&P	29/03/2022	21/03/2022	Forum	1) Make It York Update 2) To receive an update on the developments of any relevant strategies, major projects and planning
HASC	30/03/2022	22/03/2022	Forum	1) Public Health in York Update 2) Covid19 Update
Call In	04/04/2022			
CSMC	11/04/2022	01/04/2022	Committee	
CC	12/04/2022	04/04/2022		1) LTP4 delivery plan (possible Joint Scrutiny topic)
Com. Slot	13/04/2022			
CEC	13/04/2022	05/04/2022	Committee	1) York Learning annual update report - to include digital inclusion and post Covid recovery 2) Skills and Employment Board update 3) Cultural offer – REACH update and York Explore annual report 4) Financial Monitor Quarter 3 5) Update on the Profile of Children and Young People in Care
HCS	19/04/2022	07/04/2022		1) Safer York Partnership Bi-Annual report

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Scrutiny Area	Meeting Date	Agenda Publication Date	Meeting Type	Agenda
E&P	26/04/2022	14/04/2022		1) Q3 Finance Monitor
HASC	27/04/2022	19/04/2022	Committee	1) City Response to Covid 19 Update 2) Integrated Care Service (ICS) Governance Update
Call In	09/05/2022			
Com. Slot	17/05/2022			
CSMC	23/05/2022	13/05/2022	Committee	

City of York Council

Committee Minutes

Meeting	Licensing And Regulatory Committee
Date	9 November 2021
Present	Councillors Orrell (Chair), Melly (Vice-Chair), Hook, Hunter, Looker, D Myers, Norman, Pearson, Warters, Wann And Wells
Apologies	Councillors Barker, D'Agorne, Galvin And Mason

PART B - MATTERS REFERRED TO COUNCIL

79. Statement Of Licensing Policy

[See also under Part A]

In accordance with the requirements of Section 349 of the Gambling Act 2005 (the Act) Members considered a report that advised them of the review of the Council's Statement of Licensing Policy, the consultation undertaken and changes made as a result of the consultation and revised guidance. The report sought a recommendation to Full Council that the Policy be approved. The report also sought permission to publish a Local Area Profile.

The Licensing Manager outlined the report to Members noting the consultation undertaken and updates to the policy following this. In response to questions from Members she clarified that:

- Regarding fixed odds betting machines, the government had changed the maximum stake from £100 to £2. It was believed that this was why the number of licensed premises has reduced by a third in the last three years, with nine bookmakers and one bingo hall have surrendering their premises licences.
- She would ask the council data analyst team could provide more statistics on crime and gambling.
- As the bookmakers in Huntington had been omitted from the list of licensed premises in Annex 2 of the report, she would make sure it was included.
- Adult gaming centres were for over 18s only. There was one on Low Ousegate and there was a specific policy for higher jackpot gaming policy.
- Licensing fees were statutory and were set by the government.

- Licensing enforcement was in line with council enforcement policies.
- Statutory and government guidance was issued by the Gambling Commission and licensing conditions were in line with conditions set by the commission.

[Cllr Pearson joined the meeting at 17:45]

- When premises put together their risk assessments they should take the Local Area Profile into consideration. When receiving new licensing applications, the Licensing Authority also had to take this into account too.

A Member thanked officers for including information on the area deprivation index in the annexes.

- It was a condition of a premises licence that licensees needed to sign up to a Code of Conduct. The Gambling Commission was responsible for licensing gambling operators.
- Regarding information sharing from premises, this information was requested as part of premises inspections. It was confirmed that information sharing was not a legal requirement and that if a new grant application was referred to Sub-Committee for determination, information sharing would be considered.

Cllr Looker moved and Cllr Hook seconded the recommendation as detailed in Option 1 – to approve the revised Policy and make a recommendation to Council that the Policy is adopted and to authorise officers to publish the profile. On being put to the vote it was unanimously

Resolved: That;

- i. It be recommended to Council that the Statement of Licensing Policy be adopted
- ii. Authorisation be given to officers to publish the Local Area Profile.

Reason: To meet the legislative requirements of the Gambling Act 2005.

Cllr Orrell, Chair

[The meeting started at 5.30 pm and finished at 5.54 pm].